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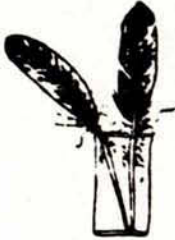
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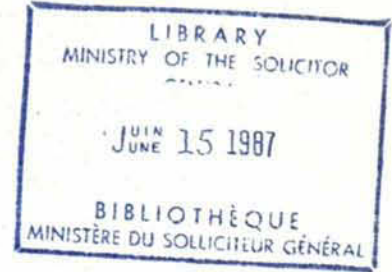
MARCH 1984 X

FROM THE EDITOR'S DESK



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As the saying goes, it's either feast or famine. Last month, February, we had a nice fat issue of ACTION. We had a great report from Nicole Deschênes on the Community Board workshop in Vancouver ... an update on the Future Perspectives Study by John Jackson ... a review of the ongoing discussions discussions on the Board's voting structure by Line Audet ... and an information piece on APIS, the Board's new records management system by Andy Roy ... not to mention a number of other interesting small pieces.

This month we have a bit of a drought. Our "lead" story got postponed at the last minute because it needs a little more work. But it promises to be a zinger, we can tell you that. Watch for the first installment in April.

By the way, it seems that the story "B.C. Report" on the first page of last month's issue led some people into thinking that's all it was. Our fault. We should have written a preface. Anyhow, if you're one of these people and would like to know what you missed inside, let us know and we'll send you another copy.

Canada



Now, just in case there are any doubters out there, we are reprinting below some very welcome comments received from Anne-Marie Kowalchuk, Correspondence and Information Officer, in our Moncton office. Hers is not the first letter we received, but we thought it was time we acknowledged them publicly. Thank you one and all.

We would like to remind you though that you're the people who know what's going on in your corner of the world. Please let us know. Keep notes. Tie a string around your toe. Whatever you do as a reminder. Telephone us. We'll write the piece for you. Or if you feel the urge to take pen in hand and author an article, please do and we'll give you a byline. No money, regrettably. But a byline. At least you'll get your name in print!

And cheer up. Spring is really not far behind!

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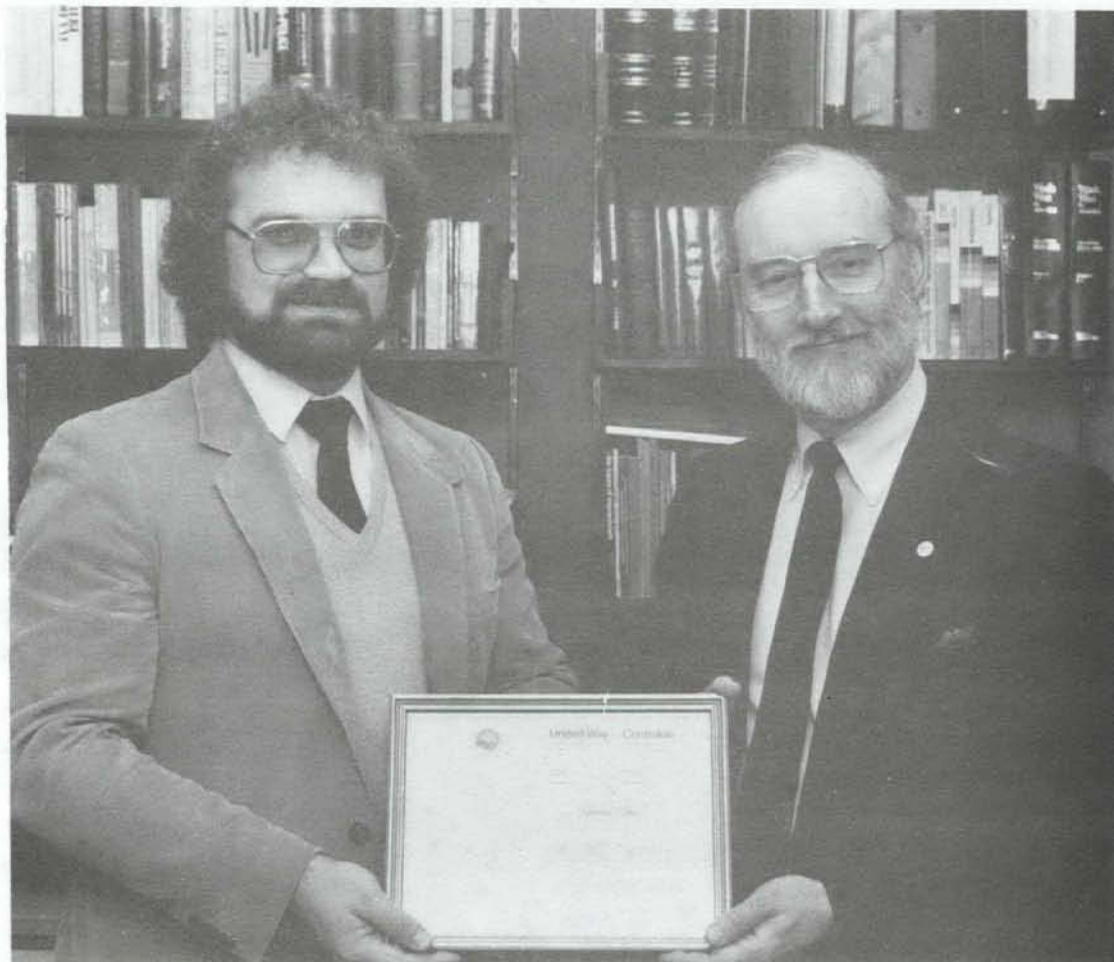
From Anne- Marie:

I heard many favourable comments in our office on the great job you are doing in keeping us informed through NPB Action and want to share these with you.

You are certainly appreciated in the Atlantic Region.

(Note: The underline is mine. The editor.)

WELL DONE, FRANK



In recognition of his "outstanding personal efforts" in steering NPB Headquarters' 1983 contribution to the United Way well over the top (by 46%), staffer Frank Pilon was awarded a certificate of merit. "It was a rewarding experience, but I couldn't have done it without the dedication of the canvassers," said Frank, shown here receiving his award from the Chairman. This was the first year he had acted as coordinator, although he had been a canvasser himself in 1982.

The following chart was taken from a recent issue of LET'S TALK, a bi-weekly publication of Correctional Service Canada. We thought you would be interested.

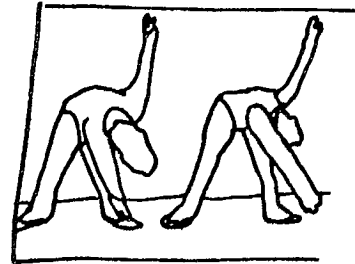
Federal Institutions by Security Classification

Security terms were changed to establish consistency and to eliminate confusion that might have arisen from grouping a number of very different institutions under one general heading.

Maximum	Multi-level	Regional Reception Centre (Québec) Prison for Women Regional Psychiatric Centre (Ontario)	Kingston Penitentiary Regional Psychiatric Centre (Prairies) Regional Psychiatric Centre (Pacific)
	7	Correctional Development Centre Special Handling Unit (SHU)*	Millhaven SHU
	6	Dorchester Archambault Laval Correctional Development Centre	Millhaven Saskatchewan Pen. Edmonton Max. Kent Max.

Medium	5	Leclerc Collins Bay	Stony Mountain Matsqui Drummond **
	4	Springhill Federal Training Centre Cowansville Warkworth	Joyceville Drumheller Mission
	3	LaMacaza Bowden	Mountain William Head
Minimum	2	Westmorland Ste. Anne-des-Plaines Montée St. François Beaver Creek Bath Frontenac Grierson	Pittsburgh Rockwood Sask. Farm Annex Drumheller Trailer Unit Ferndale Elbow Lake
	1	Carlton Centre Parrrtown Sand River Sherbrooke Martineau Pie IX Benoit XV Ogilvy Hochelaga Montgomery	Keele Portsmouth Oskana Osborne Altadore Portal Pandora Robson Sumas
<p>*CDC's SHU function will be replaced by the Regional Reception Centre (Québec) scheduled to open July 1984.</p> <p>**Drummond, a new facility, opens September 1984</p>			

MARCH MEETINGS



Executive Committee meets two weeks early, March 13-14

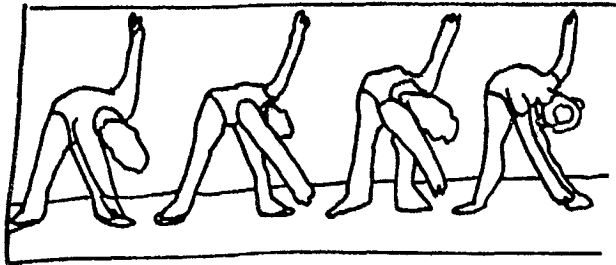
Peter Cummings, Policy analyst, chaired the opening session dealing with the sharing of information pursuant to Section 17 of the Parole Regulations. Agreement was reached regarding a common format for the information form and regional offices will begin to use it in the very near future. A progress and evaluation report will be made in six months.

The procedural safeguard check-list and the case file reorganization study were also dealt with. As a result, the check-list will be used on a trial basis for six months and the case file reorganization study has been postponed due to workload demands.

Most of the meeting was devoted to the Board's voting structure. The majority of members believe there is a need to revise the structure somewhat. Research will continue into different options and costs will be obtained regarding each one. In the meantime the status quo will be maintained.

The Executive Committee members were joined at lunch on the last day by the Solicitor General, The Honourable Bob Kaplan.

Quartet



As we all know, under the Parole regulations the Executive Committee is designated to "develop and promulgate policies and procedures to be followed by the Board in carrying out (its) duties and functions" and to advise the Chairman, when requested, "on policies and procedures in respect of his duties and functions under the Act".

There is also a senior management committee known as Quartet, basically because of its primary members. These are Chairman William Outerbridge, Vice-Chairman Roger Labelle, Executive Director Jim Siberry, and Board Secretary Gilles Depratto. Director General, HQ Operations, Gordon Parry, Executive Assistant/Chairman Leaman Long, and Communications Director Nicole Deschênes sit as resource persons at meetings which are usually held twice a month.

Quartet is responsible for the administration and day-to-day operations of the Board. (If you hear or read the name again, you'll know who and what we're talking about.)

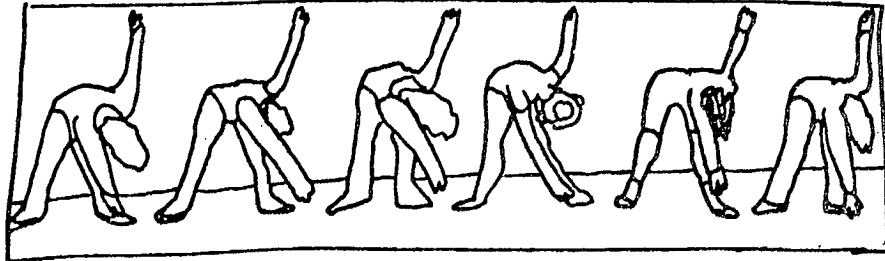
At the March 15 meeting a number of topics were discussed. Of particular interest perhaps was the report from senior counsel Maurice Charbonneau that the Correctional Law Amendment bill dealing with "gating"

was not submitted to the Legislation and House Planning Committee as the Department of Justice asked that the existing dangerous offender criteria be modified. It will be some time before the draft legislation will again be ready for submission.

It seems that CSC has decided to charge a fee to those in the private sector seeking copies of its procedures manual, plus the annual amendments. The pros and cons of the Board adopting a similar policy for its Policy and Procedures Manual are being weighed. Meanwhile a thorough revision and reprinting has been ruled out because of cost. The Manual is being checked, however, to ensure it is up-to-date and consistent throughout.

Also it was re-affirmed that one official liaison person, Senior Board Member Roy Evans, should deal with the private sector agencies, and not seven as suggested recently by the St. Leonard's Society.

CAPA has full turn-out



The Canadian Association of Paroling Authorities (CAPA) had a number of items on the agenda when the organization met March 5 - 6 in Ottawa. The key players from all Member groups (the NPB and the three provincial boards from B.C., Ontario, and Québec) were present.

A few topics discussed...

. a paper on the "Philosophy of Parole - a Statement of Principles, Definition and Mandate of CAPA" was discussed at length with the primary focus on the definition of parole itself. It seems that neither the Ontario Board nor the Québec Board consider that TAs are a form of parole - for example. This definitely puts limitations on the final wording. A further draft of the paper is being prepared for the April meeting of the Executive Directors and for the next CAPA meeting in June;

. Maurice Charbonneau, senior counsel clarified an issue for the Québec Board with regard to the Parole Act, section 14 and the Criminal Code, section 659 (2): when a federal inmate is on parole and commits an offence, if the subsequent sentence is less than two years, it must be served in a penitentiary and the provincial parole board has no jurisdiction;

. advance copies of the "Parole Service Supervision and Investigation Standards" and the "Paroling Authorities Standards", published by the Canadian Association for the Prevention of Crime (CAPC) were distributed. Each Board is to provide its own comments to the CAPC, while Roger Labelle, Vice-Chairman will issue a status report on the entire project at the next CAPA meeting.

On an individual member basis...

. la Commission Québécoise des libérations conditionnelles reported that in that province the sharing of information requirement will become effective July 1, 1984 and that the limits of the legislation would be tabled at the next CAPA meeting;

. The B.C. Board of Parole advised that although funds were cut back, the provincial government gave assurances that hearings would not be curtailed. The private sector will take over some functions of the Corrections Branch (where lay-offs had occurred), i.e. for a fee, food caterers, medical clinics and private physicians and dentists, and - for chaplaincy - the Pastoral Institute of B.C.;

. The Ontario Board of Parole is considering appointing 17 new Community Members as a result of recent court decisions forcing a three-Member quorum at hearings;

. The NPB reported that sharing of information in writing requirements have been reviewed by a working group (see notes on the March Executive Committee meeting). Also, Chairman Outerbridge indicated that the NPB is reviewing its voting structure because of the various court cases that arose out of the Constitution.

The foregoing are just some highlights. The next full meeting of CAPA is scheduled for June 12 - 13 in Québec City.

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BOARD MEMBERS REAPPOINTED

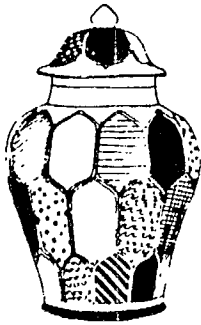
First - Ontario Division:

Effective March 1st, Marion McKenna has been appointed a Temporary Member for one year. Previously a Community Board Member since 1978, Marion is the social manager of Cataraqui Golf and Country Club, Kingston, responsible for management and coordination of all social events. In her spare time she has organized and participated in groups working at the Cancer Clinic, Blood Donors Clinic, CNIB, Prisoners' Visiting Committee and Women's Penitentiary.

In Hamilton, Thomas Gallagher, Executive Director of the Hamilton Catholic Youth Organization and a very active community worker, was reappointed Temporary Board Member for one year from March 20.

At Headquarters, Davee Stern, Ottawa was reappointed as a Temporary Board Member for a year - also from March 20. A graduate nurse, Davee was previously with the Department of Psychiatry, Health Sciences Centre, Winnipeg, court worker with the Elizabeth Fry Society, and Community Representative of the Early School Leaving Committee, Ottawa Board of Education.

...a formidable trio to have on board (we couldn't resist it!)



POTPOURRI

Third Quarter Statistics Now Available

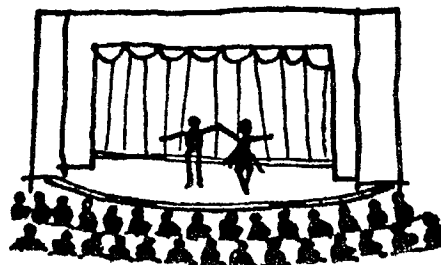
NPB decisions and federal admission/release statistics for October - December, 1983 were issued in mid-March, revealing that parole represented 32.5% of all federal releases during the quarter. The remaining were: mandatory supervision 56.0%; warrant expiry 7.5%; transfers to provincial institutions 1.4%; deaths 0.6%; and others (including executive clemency, court order, transfers to Mexico, USA and Peru) 1.9%.

Of all those who applied for full parole, 37.1% were granted; 63.0% of applicants were granted day parole, and 54.9% accorded temporary absences.

As usual, further information is available from Cathy Gainer or Jean Sutton, Statistical Liaison Officers at HQ.

* * * *

A Success Story



If you haven't read it, the January issue of the Secretariat's monthly publication, LIAISON carried an article involving one of our Community Board Members, Lil Haus of Winnipeg.

The story concerns her work as Community Liaison Officer for the Riverborne Development Association in Winnipeg's Fort Rouge area, a district that at one time had one of the highest crime rates in the city.

Her job was to act as coordinator of project, supported by the Solicitor General, "to organize and educate citizens in activities they could employ to help themselves avoid crime". How this was accomplished, and Lil's involvement, is indeed a success story, well worth following up.

Lil has been a CBM since 1980 and the foregoing was just one of her activities. She has, and does, serve as a volunteer resource person and leader for conferences, workshops, etc. while she holds down a full-time job with Manitoba Hydro. As they say, when you want something done, always ask the busiest person ... she's a busy lady!

* * * *

Naught is new in Newfoundland

In the January ACTION, we reported that sometime this spring CSC would have a new S-2 minimum security facility in Newfoundland.

Alas, the March 6th St. John's Telegram reports the project is now on hold as the town of Mount Pearl has not approved rezoning of the area for the correctional centre. As of writing, CSC is looking into other possibilities.

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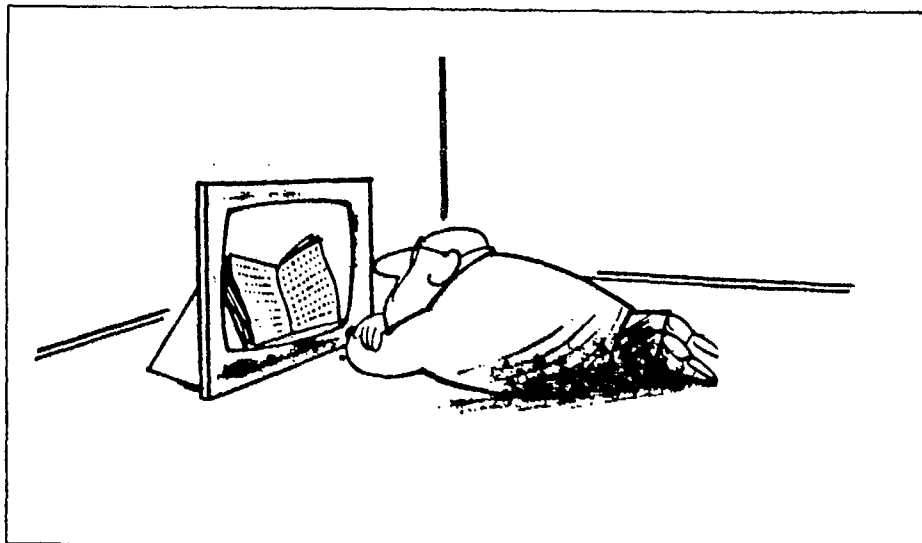


Movie Time

According to the National Film Board, since our film Taking Time was released in 1980, there have been 428 bookings and 61 sales. In the latest quarter for which a report is available, i.e. July - September, 1983, there were 16 bookings: five by government; four by service clubs and community groups; four by educational institutions and three by professional groups - and that was a summer quarter!

* * * *

Ministry Annual Report Published



As you may already know, the Solicitor General released the Ministry's 1982-83 Annual Report to Parliament on March 16. Because of rising print costs, copies are in limited supply. If you're really keen to read it, however, the Library and Reference Centre in the Sir Wilfrid Laurier Building will no doubt be glad to oblige you.

* * * *

Montreal Move Delayed

In the last issue of NPB ACTION, we announced that the Montreal Office was at last moving into its new quarters at the Guy-Favreau complex on March 2nd. Unfortunately because of installation contract problems, this did not take place until the weekend of March 31/April 1. Honestly, we wouldn't fool you.

* * * *

NEWS FROM THE REGIONS . . .

Atlantic - Senior Board Member Mary Casey gave a "very good" presentation on the National Parole Board at a Police/Parole Workshop organized by the CSC in Kentville, Nova Scotia on March 6 - 7. Police, private agencies, parole officers - representatives from all those involved in the criminal justice system - attended. Topics discussed included: creative sentencing, incestuous behaviour, addicted offenders, preventive security and families in distress.

Québec - On February 24, Senior Board Member Jean-Paul Gilbert met with six representatives of Le Groupe Quinze de Québec and two employees of CSC to discuss various aspects of the work of the Board. Of particular interest were prison overcrowding, release criteria, CRC occupation rates, community resources in the Eastern Québec region, and the percentage of CSC recommendations followed by the Board.

Le Groupe is a volunteer aftercare agency with its roots in Québec City. Its somewhat unusual name stems from its early association with the Benoit XV Community Correctional Centre that helped the organization get started in 1981.

M. Gilbert stressed the importance of these exchanges as a means of informing citizens of the role and objectives of the Board.

Ontario - Senior Board Member Mac Stienburg did just that when he was guest speaker at a meeting of the John Howard Society in Collins Bay Institution, Kingston on March 20. At an event organized by the Law School Student Union of Queen's University, on March 22 Board Member Al Beaupré made a presentation to the entire law faculty (students and professors combined) on the subject "Absolute Discretion vs the Principles of Fairness". Five days later, Al spoke on parole at a life skills workshop at Warkworth Institution in Campbellford.

Prairies - Dateline Winnipeg, February 28.

Approximately 80 people attended a one-day workshop sponsored by the Canadian Association of Chiefs of Police and the Federal Corrections Services, chaired by Staff Inspector, Des Deporque of the Winnipeg City Police.

In attendance were other reps from the City Police Force, as well as the RCMP, CSC's Winnipeg Parole Office, Stony Mountain and Rockwood Institutions, Manitoba Corrections Branch (including the central office, provincial correction centres and probation), and judges and crown prosecutors from the Manitoba Attorney General's office. In fact, Judge Ian Dubiensi of the Manitoba Provincial Court gave the wrap-up dissertation.

Board Member Denis Chisholm opened the workshop with a presentation on the NPB. Using the Board's training modules, John Bissett, Regional Manager Case Preparation, and Len Meier, Regional Manager Case Supervision, led the participants through the decision-making exercise - and all expressed the wish for more time to spend on this fascinating exercise.

Pacific - Senior Board Member Kathy Louis, Board Member Simma Holt, Regional Managers Fraser Simmons (Case Preparation) and Betty Lou Edwards (Case Supervision) were busy in the last week of March with the "Sexual Aggressives" symposium (see story elsewhere).



AND A WEE NOTE FROM HEADQUARTERS

Janis Mazpolis, Assistant to the Executive Director is spearheading the Board's participation in a fund-raising drive for the Children's Hospital of Eastern Ontario. Across the public service, the objective is to raise \$750 000 in donations and pledges during the month of April.

* * * * *

INTERNATIONAL SYMPOSIUM HELD IN VANCOUVER

In Vancouver, March 25 - 28, Chairman Bill Outerbridge participated in an international workshop "for professional personnel involved in treatment, research and control of sex offenders" - a subject that is of increasing concern to the public.

The symposium entitled "Sexual Aggressives: Treatment/Research" was sponsored by Correctional Service of Canada (Pacific Region) and the Department of Criminology and Psychology and Law Institute, Simon Fraser University, in cooperation with Forensic Psychiatric Services of B.C. CSC is developing a new Sex Offender Program for the Pacific Region and is including this symposium in its information-gathering process.

Another participant in the workshop was Vancouver psychologist Dr. Alina Wydra, consultant to the Regional Integrated Sex Offender Program, CSC (Pacific), who was a key speaker at our Community Board Members workshop in Vancouver (NPB ACTION, February - B.C. Report).

Senior Board Member Ken Howland and Board Member Noel Sharp attended from the Prairies region.

UPDATE:**THE FUTURE PERSPECTIVES STUDY**

The Future Perspectives Study special national workshop (referred to in February NPB ACTION) was held at Montebello during the week of March 19. This was a follow-up to the seven workshops attended by Chairman Outerbridge during January and February. Board Members and senior staff from HQ and the regions further refined those issues thought to be most important to the Board over the next few years.

A surprising number of recommendations were formulated, along with a list of outstanding questions requiring further discussion. Both will be set out in a soon-to-be-released report which will be the basis for two days of discussion at the General Board meeting in early May.

Despite the recreational and culinary attractions of Montebello, one of the staff members remarked that he had never known a group to work so hard. As a member of a working group which disbanded at midnight on one occasion and on another rose at six in the morning, resolute in the pursuit of results, I cannot but agree with this observation.

Credit for the strong task orientation of the workshop goes in large part to Dr. Walter Baker of the University of Ottawa. Dr. Baker came aboard as a

process leader and in his piloting role managed to keep our ship on its navigation course.

Dr. Baker will also be leading the Future Perspectives portion of the General Board Meeting.

---John Jackson

THERE'S NOTHING LIKE BLOWING YOUR OWN HORN!!!

The following are excerpts from the 1983 Annual Report of the Commissioner of Official Languages:

"The National Parole Board turned in an exemplary performance in 1983. Its official languages programme is now well integrated into its planning and operational procedures, making managers fully accountable for their achievements. It has also strengthened its capacity to provide bilingual service across the country, and worked to correct a few flaws in its language-of-work situation.

...Seventeen of 26 permanent Board Members (65%) are able to perform their duties in English and French.

...There has traditionally been a strong bilingual capability among staff at Board headquarters and in the regional offices in Moncton, Montreal and Kingston.

...True to its promise of last year, the Board has found a bilingual officer for Burnaby and is continuing its search for one for Saskatoon.

...In our last Report, we questioned the disproportionately low number of requests for parole hearings in French from inmates in institutions outside Quebec...We were therefore pleased to learn that the Parole Board and the Correctional Service were looking into the parole application process.

...Employees in bilingual regions encounter little or no difficulty working in their preferred language and have been reminded of their right to have their performance review in the language of their choice.

...We received no complaints against the National Parole Board in 1983."

* * * * *



LETTERS TO THE EDITOR

NPB ACTION

Congratulations on your excellent work. The February edition was particularly well done.

I have, however, a request and a comment to make.

My request: that in future the front page of NPB ACTION be the same in French as in English, especially as it is most attractive.

My comment: the article on APIS made me jump. I would like you to personally consult my latest quarterly report (January 1984) regarding APIS. You will note my findings and that of the managers in the Montréal office. You will note that we have great hopes concerning the quantity and quality of information available to the NPB via APIS. However, I wonder if my report can lead us to conclude that the system has surpassed our expectations in Montréal as far as effectiveness is concerned and if it will reduce by 20% the time actually required to manage and control the process of conditional release.

Serge Lavallée
Regional Executive Officer
NPB, Québec Region

EDITOR'S NOTE: We did not have enough front pages for the February issue and neglected to have some copies printed with the artwork on the front for our francophone readers. We apologize sincerely.