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CANADA

CIVIL EMERGENCY PLANNING

- FEDERAL
- PROVINCIAL
- MUNICIPAL

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CANADA EMERGENCY MEASURES ORGANIZATION
OTTAWA CANADA

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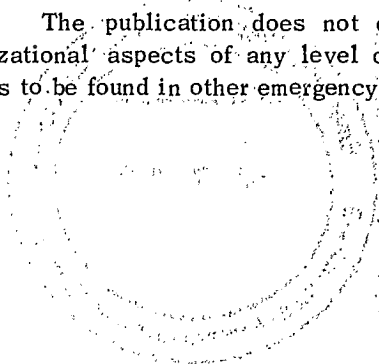
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Nov 1965

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This publication has been prepared for the purpose of outlining the responsibilities of each level of government for emergency planning. The sections dealing with provincial responsibilities and the allocation of tasks have been accepted in principle by provincial authorities and are therefore subject to change.

The publication does not endeavour to outline the organizational aspects of any level of government. This information is to be found in other emergency planning literature.



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P.C. 1965-1041



AT THE GOVERNMENT HOUSE AT OTTAWA
TUESDAY, the 8th day of JUNE, 1965.

PRESENT:

HIS EXCELLENCY

THE GOVERNOR GENERAL IN COUNCIL.

His Excellency the Governor General in Council, on the recommendation of the Minister of Defence Production, pursuant to paragraphs (g) and (h) of subsection (1) of section 2 of the Civil Service Act, to paragraphs (a) and (f) of section 2 of the Financial Administration Act, to the Public Service Rearrangement and Transfer of Duties Act and to any enactment of the Parliament of Canada for defraying the several charges and expenses of the public service from and after 1st April, 1965, that provides for payments in respect of the planning of civil emergency measures and the continuity of government in a national emergency, is pleased hereby to revoke Civil Defence Order, 1959 made by Order in Council P.C. 1959-656 of 28th May 1959, as amended, by Order in Council P.C. 1963-993 of 27th June 1963, and to make the annexed Civil Emergency Measures Planning Order in substitution therefor.

Certified to be a true copy

R. W. Robertson

**CIVIL EMERGENCY MEASURES
PLANNING ORDER
P.C. 1965-1041**

1. This Order may be cited as the *Civil Emergency Measures Planning Order*.

2. In this Order, the expression "civil emergency powers, duties and functions" includes powers, duties and functions relating to "preparation for civil defence against enemy action" mentioned in section 4 of the *National Defence Act*.

3. Each Minister of a department, agency or Crown corporation of the Government of Canada who is listed in the Schedule shall henceforth exercise and perform and, while sections 3 to 5 of the *War Measures Act* are not in force, shall continue to exercise and perform, in conjunction with the powers, duties and functions that such Minister is ordinarily expected or required to exercise and perform, the following powers, duties and functions, namely:

- (a) make such preparations as are required to enable him to exercise and perform the civil emergency powers, duties and functions set out opposite his name in the Schedule; and
- (b) provide necessary assistance and advice to provinces and through the provinces, as requested, to municipalities either to enable those governments to plan emergency measures that lie within their constitutional responsibilities or to supplement the measures being planned by the Minister.

4. Each Minister referred to in section 3 shall ensure that, where preparations for the exercise and performance of civil emergency powers, duties and functions are to be made in conjunction with agencies or departments of foreign governments, the plans therefor are co-ordinated by the Minister of Industry

through the Emergency Measures Organization with the concurrence of the Secretary of State for External Affairs.

5. The Minister of each department, agency or Crown corporation of the Government of Canada shall

- (a) at all times provide the Minister of any department, agency or Crown corporation who is assigned emergency planning responsibilities under section 3 with such assistance as may be required, having regard to existing commitments, to enable him to plan for and to exercise and perform those powers, duties and functions, including the provision of services and the loan of personnel who have been assigned emergency duties;
- (b) be responsible for the preparation and implementation of plans that will provide for the resumption of the normal functions of that department, agency or Crown corporation in the event that such functions are suspended as a result of acts of war;
- (c) prepare and implement plans for the warning and dispersal of employees at the time of a National Alert or when so ordered by the Governor in Council; and
- (d) inform all employees of departmental plans for both peace and war emergencies including information on personal survival measures.

6. Notwithstanding section 3, the Minister of Transport shall not be responsible for making preparations for the control of road transport.

7. The Minister of National Defence shall, in addition to making preparations and providing assistance and advice as prescribed by section 3, perform the duties and functions set out in subitems (1) to (3) of section 8 of the Schedule.

8. The Minister of Industry shall, through the Emergency Measures Organization,

- (a) develop policies and a program to ensure the continuity of government in an emergency;

- (b) co-ordinate civil emergency planning and training by departments, agencies and Crown corporations of the Government of Canada;
- (c) in conjunction with provincial authorities, develop policies and a program for the control of civil road transport resources in an emergency;
- (d) plan civil emergency measures in respect of matters that are not the responsibility of any department, agency or Crown corporation of the Government of Canada, or recommend to the Governor in Council the assignment of such responsibility to a Minister;
- (e) provide assistance and guidance to provincial governments and municipalities in respect of the preparation of civil emergency measures in matters that are not the responsibility of any department, agency or Crown corporation of the Government of Canada;
- (f) with the concurrence of the Secretary of State for External Affairs, provide general liaison with other countries and with the North Atlantic Treaty Organization on matters relating to civil emergency measures including the co-ordination of planning of those matters by other departments, agencies and Crown corporations; and
- (g) be responsible for the direction and administration of the Canadian Civil Defence College.

9. The Emergency Measures Organization is designated a "Department" for the purposes of the *Civil Service Act* and the *Financial Administration Act*.

10. The Director of the Emergency Measures Organization is designated the deputy head of the department for the purposes of the *Civil Service Act* and the *Financial Administration Act* and shall act as deputy for the appropriate Minister.

11. The Minister of Industry is the appropriate Minister with respect to the Emergency Measures Organization for the purposes of the *Financial Administration Act*.

12. Where, in the *Public Service Superannuation Regulations*, a responsibility is placed on a deputy head, that responsibility shall, in respect of the Emergency Measures Organization, be exercised by the Director.

13. Where any matter set out in the Schedule would, but for this Order, be a power, duty or function of a Minister other than the Minister to whom it is assigned in the Schedule, that power, duty or function is hereby transferred to the Minister to whom it is assigned in the Schedule.

SCHEDULE

<i>Item</i>	<i>Column 1</i> <i>Minister</i>	<i>Column 11</i> <i>Civil emergency powers, duties and functions</i>
1. Agriculture		<p>(1) Be responsible for farm production including the provision of advice and guidance to farmers on the protection of farms, crops and livestock against wartime hazards such as radiation.</p> <p>(2) Be responsible for inspection and regulatory functions relating to</p> <ul style="list-style-type: none">(a) the quality and wholesomeness of food, except fishery products;(b) the freedom of such food from an unacceptable degree of radioactive contamination; and(c) plant, animal, insect and disease control. <p>(3) Make post-attack assessments of the availability of farms, crops and livestock.</p> <p>(4) Provide assistance and advice to provincial governments respecting the establishment of a combined federal-provincial organization to carry out the civil emergency powers, duties and functions set out in subitems (1) to (3).</p>

SCHEDULE—Continued

<i>Column 1</i>	<i>Column 11</i>
<i>Item</i>	<i>Minister</i>
<i>Civil emergency powers, duties and functions</i>	
2. Defence Production	<p>(1) Establish a War Supplies Agency to</p> <ul style="list-style-type: none"> (a) make post-attack assessments and determine the availability of surviving resources of food, energy, ready-to-use survival materials, production facilities and raw and semi-processed materials; (b) assess supply requirements based on claims submitted by other departments and agencies at all levels of government, compare requirements with availabilities, and make reconciliation of competing claims and establish priorities as required; (c) make arrangements for control and bulk redistribution of food, energy, survival materials and other essential commodities including those in government-owned stockpiles, except articles and equipment under the control of the Canadian Forces or in medical stockpiles; (d) regulate internal and external trade, particularly with respect to rationing, price control and foreign trade; (e) procure by purchase, requisition, or other means, all goods and supply services required by governments for civil and military purposes; (f) control international supply transactions and maintain effective liaison for this purpose with supply agencies established by NATO or its members, especially the United States of America; and (g) control industrial production, including the allocation of raw and semi-processed materials.

SCHEDULE—Continued

Item	Column 1 Minister	Column 11 Civil emergency powers, duties and functions
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(2) Manage any government-sponsored stockpile of supplies, except military and medical supplies.

3. External Affairs

(1) Assess the international situation and report to Cabinet on international developments.

(2) Conduct relations with foreign governments and international organizations.

(3) Protect Canadian interests in other countries.

(4) Participate in information activities abroad in consultation with other interested government departments and agencies, including the provision of general policy guidance to the International Service of the Canadian Broadcasting Corporation.

(5) Maintain and operate communications facilities for purposes described in subitems (1) to (4).

(6) Assist and advise other departments on matters having international implications.

(7) Interpret, in consultation with other departments as appropriate, treaties and other international agreements to which Canada is a party.

4. Finance

(1) Through the Department of Finance,

(a) provide and control the use of funds to cover normal and emergency federal expenditures, including emergency financial assistance to provinces and emergency financial assistance to essential business operations;

(b) advise Cabinet respecting the imposition of emergency taxes and other fiscal measures;

SCHEDULE—Continued

Column 1 Item Minister	Column 11 Civil emergency powers, duties and functions
	<ul style="list-style-type: none"> (c) advise Cabinet of the priorities to be given to competing demands on the financial and economic resources of the country, in collaboration with other departments; (d) Advise Cabinet on and take measures to implement financial moratoria if required; and (e) assess the financial situation generally in the country and propose such further emergency controls and operations as appear to be required.
	<p>(2) Through the Bank of Canada,</p> <ul style="list-style-type: none"> (a) assess the availability of and restore and direct the operation of banking and related facilities and services; (b) advise Cabinet on the need for and, if directed so to do, establish and operate a foreign exchange control system; and (c) perform those normal functions of the Bank of Canada that are required in the circumstances, including serving as the fiscal agent of the Government.
5. Fisheries	<ul style="list-style-type: none"> (1) Assume control over all fish catching, landing and processing operations up to the point where consumable fishery products enter into storage or directly into distribution channels. (2) Make post-attack assessments to determine the extent of survival of fishermen, fishing vessels and gear, fish processing plants and fishery products in storage. (3) Requisition or appropriate, or procure by contract or agreement as required the services of fish producers, fishery products, fishing vessels

SCHEDULE—Continued

Item	Column 1 Minister	Column 11 Civil emergency powers, duties and functions
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and gear used in catching fishery products, fish plants, fish processing equipment and dockside facilities, other than government wharves and piers, required for landing such products.

(4) Carry out inspection procedures to determine

(a) whether a fishery product is suitable for consumption; and

(b) the extent, if any, of radioactive contamination of fishing vessels, plant and equipment and fishery products.

(5) In collaboration with other agencies of government, control the movements of and protect Canadian fishing vessels in the territorial seas of Canada, the fishing zones of Canada and on the high seas.

6. Justice

(1) Through the Department of Justice,

(a) formulate and implement emergency measures and advise Cabinet in connection therewith;

(b) advise other departments and agencies on legal problems that may arise in connection with the re-establishment and maintenance of the normal functions of government; and

(c) perform in relation to the emergency, the normal duties and functions of the Department of Justice.

(2) Through the Royal Canadian Mounted Police,

(a) exercise responsibility for

(i) the internal security of Canada in all matters of subversion and espionage,

SCHEDULE—Continued

Item	Column 1 Minister	Column 11 Civil emergency powers, duties and functions
		<ul style="list-style-type: none"> (ii) the protection of specified Vital Points, (iii) Port and Travel Security Control, (iv) the administration and operation of civilian internment camps, and (v) the providing of assistance to other services and departments in the identification of persons unable to identify themselves;
		(b) exercise responsibility, in accordance with the police jurisdiction of the R.C.M. Police and in cooperation with other police forces, for the internal security of Canada in all matters of sabotage and police assistance in the enforcement of federal statutes and emergency legislation; and
		(c) assist provincial and municipal governments and their police forces, as requested, in all matters pertaining to the co-ordination of emergency police planning and operations.
7.	Labour	<p>(1) Establish a National Emergency Manpower Authority to</p> <ul style="list-style-type: none"> (a) formulate emergency manpower policies and recommend any necessary legislation relating thereto; (b) control and allocate all civilian manpower, except those persons exempted from the authority of the Minister of Labour; (c) establish and maintain schedules of manpower priorities and of critical occupations, in co-ordination with related priority policies of other departments and agencies;

SCHEDULE—Continued

Column 1	Column 11
Item	Minister

Civil emergency powers, duties and functions

- (d) control rates of remuneration of employees;
- (e) regulate and control labour-management relations and conditions of employment; and
- (f) provide estimates of the surviving population, as well as collect and make available data on manpower supply and demand, wage rates and other matters relating to manpower.

8. National Defence

(1) Provide technical facilities and operate a system to give warning to the public of the likelihood and imminence of an attack.

(2) Provide technical facilities and operate a system to determine the location and yield of nuclear explosions together with the predicted and actual patterns of fallout and, in conjunction therewith,

- (a) give the necessary warnings of fallout to the public;
- (b) prepare preliminary estimates of casualties and weapons effect data from which physical damage or other hazards may be estimated; and
- (c) co-ordinate and collate nuclear activity data from other available sources.

(3) Provide, maintain and operate a communications system for the national emergency government.

(4) At the request of the Regional Commissioner or, if communications are not available, as may be necessary, control, direct and co-ordinate all survival operations in areas damaged

SCHEDULE—Continued

	Column 1	Column 11
Item	Minister	Civil emergency powers, duties and functions

by nuclear explosions or seriously contaminated by radioactive fallout, including

- (a) the conduct of necessary operations, including rescue, first aid to the injured and decontamination;
- (b) the maintenance of law and order, the control of traffic, and the movement of people;
- (c) the allotment of firefighting and police tasks;
- (d) the allotment of tasks for the restoration and maintenance of essential public utilities and services;
- (e) in conjunction with provincial emergency health services,
 - (i) casualty sorting and initial emergency medical care, and
 - (ii) casualty evacuation; and
- (f) during operations, the co-ordination of such support as may be required by civil agencies working under the direction or control of the Canadian Forces.

(5) Provide, as requested, and having regard to other commitments at the time, emergency support to provincial and municipal authorities in the conduct of any survival operations that may be undertaken by these authorities during an emergency.

9. National Health and Welfare

(1) Be responsible, through an Emergency Health Services organization, for

- (a) assistance and advice to provincial and municipal governments and other agencies in the operation of emergency

SCHEDULE—Continued

Column 1	Column 11
Item	Minister
	<i>Civil emergency powers, duties and functions</i>
	<p>medical, nursing, hospital and public health services, and in the health aspects of the provision of potable waters;</p> <p>(b) assistance to provincial and municipal governments in the provision of medical and health supplies from the national medical stockpile;</p> <p>(c) the inspection and regulation of health standards for drug and pharmaceutical manufacture;</p> <p>(d) advice to the War Supplies Agency in the manufacture, procurement and distribution of medical and health supplies;</p> <p>(e) the establishment of regulations covering the health standards for food and food products, including the permissible levels of radio-active contamination;</p> <p>(f) the control and allocation of medical professional manpower, other than members of the Canadian Forces, including physicians, dentists and nurses, and the direction or supervision of allied health manpower allocated to Emergency Health Services;</p> <p>(g) medical advice to departments and agencies on the health hazards of radiological, biological and chemical warfare and on general health problems;</p> <p>(h) detailed medical estimates of traumatic and radiation injuries;</p> <p>(i) an estimate of damage to medical installations and an assessment of surviving medical manpower; and</p>

SCHEDULE—Continued

Item	Column 1 Minister	Column 11 Civil emergency powers, duties and functions
		<ul style="list-style-type: none"> (j) the co-ordination of medical mutual support action between the provinces and between Canada and the United States of America.
		<ul style="list-style-type: none"> (2) Be responsible, through an Emergency Welfare Services organization, for <ul style="list-style-type: none"> (a) Assistance to provincial and municipal governments in the operation of emergency welfare services consisting of emergency feeding, clothing, lodging, registration and inquiry and personal services, including <ul style="list-style-type: none"> (i) the control and allocation of federal welfare material and assigned personnel resources, and (ii) in consultation with other departments, advice, on priority use of essential survival resources, both material and personnel, available throughout the country; (b) operating emergency welfare services within a province or provinces where adequate services are not being provided, including the priority requisitioning of accommodation for emergency lodging purposes during the immediate survival phase following a nuclear attack; and (c) co-ordinating welfare mutual support action between the provinces and between Canada and the United States of America.
10.	Postmaster General	<ul style="list-style-type: none"> (1) Operate postal services under emergency conditions. (2) Distribute and handle emergency change of address and safety notification cards.

SCHEDULE—Continued

Item	Column 1 Minister	Column 11 Civil emergency powers, duties and functions
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11. Public Works

(1) Establish, in conjunction with the provincial authorities, a wartime organization responsible through central, regional, zonal and local authorities for the control of all accommodation, except accommodation under the control of the Canadian Forces, including

- (a) the use of all existing and useable accommodation including the requisitioning, appropriation and procurement of property, dwellings, commercial and industrial accommodation, except that during the shock phase these controls may be exercised also by Emergency Welfare Services and other emergency government services delegated such authority;
- (b) rent and sale controls; and
- (c) the allocation of rehabilitated or newly constructed accommodation.

(2) Through *Central Mortgage and Housing Corporation* assist the provincial authorities in the general co-ordination and implementation of emergency housing construction programmes, including the provision of the associated water, sewage and other utility services.

(3) Assist the provincial authorities with wartime maintenance and construction programmes for roads and road bridges, and co-ordinate the inter-regional and international aspects of such programmes.

(4) Establish in conjunction with the provincial authorities a wartime organization responsible through central, regional, zonal and local authorities for the control of all engineering and construction resources, except those under the

SCHEDULE—Continued

	<i>Column 1</i>	<i>Column 11</i>
<i>Item</i>	<i>Minister</i>	<i>Civil emergency powers, duties and functions</i>

control of the Canadian Forces, or other exempted emergency government services including

- (a) the direction, control and regulation of the engineering resources represented by the equipment, material and assigned manpower of engineering and construction contractors, including the various sub-trades and consultant and other engineering services, and of government at all levels, except that during the shock phase, these controls may be exercised also by the Canadian Forces and other emergency government services delegated such authority;
- (b) the co-ordination of demands for engineering and construction resources and the allocation of those resources to meet priorities that are approved by the executive authority at the appropriate level of government; and
- (c) the co-ordination of demands on the War Supplies Agency and the National Emergency Manpower Authority for engineering and construction equipment and manpower.

(5) Arrange, in conjunction with other departments and agencies concerned, for the provision of technical support and assistance to the General Transport Controller in the maintenance, repair, reconstruction and construction of ports, harbours and inland waterway facilities.

12. Transport

(1) Place under federal government control all transportation, meteorological and telecommunications resources, facilities and services

SCHEDULE—Continued

Item	Column 1 Minister	Column 11 Civil emergency powers, duties and functions
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in Canada, except those operated by the Canadian Forces, those vessels, facilities and services under the control of the Minister of Fisheries, and the telecommunications facilities operated by the Department of External Affairs.

(2) Establish and operate an emergency transportation control organization capable of functioning under national, regional, zonal and municipal authorities, as appropriate, to

- (a) control all types of transportation facilities and services in Canada, including ports, harbours and inland waterways and including the direction of fishing vessels in Canadian waters under the control of the Minister of Fisheries if required for survival operations, but excluding transportation facilities operated by the Canadian Forces; and
- (b) direct the employment of all types of transportation to essential tasks for the survival of Canada as a nation.

(3) Establish, in collaboration with the Department of National Defence, an organization capable of functioning on the basis of decentralized authority during the period of an emergency,

- (a) until the N.A.T.O. Defence Shipping Authority is activated, to provide civilian direction and naval control to national and N.A.T.O. shipping in Canadian waters and national shipping on the high seas; and
- (b) after the Defence Shipping Authority has been activated, to control Canadian shipping and form an element of the Defence Shipping Authority in support of national requirements and N.A.T.O.

SCHEDULE—Continued

Item	Column 1 Minister	Column 11 Civil emergency powers, duties and functions
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(4) Establish and operate an Emergency National Telecommunications organization capable of functioning on the basis of decentralized authority to control all forms of telecommunications, including broadcasting.

(5) Assess available transportation, meteorological and telecommunications resources, except those operated by the Canadian Forces.

(6) Provide maximum support to tasks accepted by Canada as a member of the North Atlantic Treaty Organization and co-ordinate mutual transport, telecommunications and meteorological action between Canada and the United States of America.

(7) Through the *Canadian Broadcasting Corporation* provide an emergency broadcasting service on an international, national and provincial basis over the facilities of the Canadian Broadcasting Corporation and privately-owned stations, including the operation of such facilities as required, such broadcasting to be co-ordinated to meet the general requirements of Canadian and N.A.T.O. civil emergency plans.

PROVINCIAL GOVERNMENT CIVIL EMERGENCY RESPONSIBILITIES

1. Provincial governments will make such preparations as are required to enable them to execute the following civil emergency powers, duties and functions in war:

- (a) the development of policies and a programme to ensure the continuity of provincial government in an emergency. Included will be
 - (i) the selection of government departments and agencies with immediate responsibilities in the saving of lives and the continuing function of essential services and the development of plans by the departments selected covering their emergency operations;
 - (ii) plans for the relocation of government;
 - (iii) the designation of officials for duty in an emergency;
 - (iv) plans for the manning of Regional Emergency Government Headquarters, Emergency Government Relocation Units and Zone Emergency Government Headquarters;
 - (v) the selection and storage of essential records;
- (b) the preservation of law and order, including control of traffic;
- (c) the organization and control of emergency welfare services including emergency clothing, lodging, feeding, registration and enquiry and personal services;
- (d) the organization and control of health and medical services, including hospitals and public health measures;
- (e) maintenance and repair of roads and road bridges;
- (f) co-ordination of municipal and other services for the maintenance and repair of water and sewage systems;
- (g) organizations and operation of firefighting services;
- (h) maintenance and repair of electrical and gas utilities;
- (i) organization and operation of radiological defence services;

- (j) communications as required from REGHQ to provincial government agencies and municipalities;
- (k) co-ordination and, as may be required, direction of the emergency operations of municipal governments;
- (l) assistance to the Department of National Defence in the conduct of survival operations in damaged areas;
- (m) in accordance with agreements reached with the federal departments and agencies concerned
 - (i) control of accommodation, control of engineering and construction resources, provision of emergency housing and arrangements for roads and road bridges;
 - (ii) control of road transport resources;
 - (iii) maintenance of agriculture production and the control of fisheries;
- (n) such other emergency functions as may be subsequently agreed between the federal and provincial governments.

2. In addition, provincial governments in peacetime will be responsible for:

- (a) assigning to each municipal government its operational roles;
- (b) providing assistance and guidance to municipal governments in respect of the preparation of municipal civil emergency plans for the continued operations of municipal government, survival of the public and the operation of municipal emergency services, including the organization and operation of such special emergency services as may be required, such as rescue, warden, emergency communications, emergency public information, radiological defence and emergency transportation;
- (c) assistance and guidance to municipal governments in the training and exercising of regular municipal employees and volunteers as emergency workers;
- (d) making such preparations or arrangements as are required to provide for the protection of the population of those parts of the province which are not administered by an incorporated municipal government.

ALLOCATIONS OF EMERGENCY TASKS TO

EMERGENCY TASK	FEDERAL RESPONSIBILITY	PROVINCIAL/ REGIONAL RESPONSIBILITY
1. <u>Accommodation</u> -- control including use, requisitioning, rent and sale control	Department of Public Works -- National policy and inter-regional problems	Provincial department responsible for accommodation control
2. <u>Agriculture</u> -- production and inspection of agricultural products	Department of Agriculture -- National policy and inter-regional problems	Regional control through integrated Departments of Agriculture
3. <u>Casualties</u> --		
a. Casualty estimation	Department of National Health & Welfare -- National policy and inter-regional problems	
b. Sorting and resuscitation	DND (Army) during re-entry operations	Provincial EHS to provide assistance to Army
c. Movement of	DND (Army) within damaged and seriously contaminated areas	Provincial EHS in conjunction with DND (Army) from damaged areas to emergency hospitals
d. Burial of the Dead		
4. <u>Communications</u> --		
a. From CEGHQ to REGHQ	DND (Army)	
b. From REGHQ TO ZEGHQ	DND (Army) for land-line teletype and telephone	Provincial government for radio networks as required
c. From ZEGHQ to Target Area MEGHQ	DND (Army) as required for their use	Provincial government
d. From ZEGHQ to Military TAHQ	DND (Army) as required for their use	
e. From ZEGHQ to non-target MEGHQ		Provincial government

FEDERAL, MUNICIPAL, PROVINCIAL GOVTS

SUGGESTED MUNICIPAL RESPONSIBILITY	REMARKS
Local control may be delegated by responsible provincial department	In the initial survival phase provincial EHS--EWS and DND given priority by the control agency for emergency accommodation to meet their needs. DND facilities may be used as emergency accommodation only with the consent of the Minister of National Defence or his delegated representative
EHS in accordance with direction from provincial EHS	During the survival phase, DND (Army) will provide estimates to all agencies as required
	DND Mobile Survival Columns will render first aid, sort casualties and provide medical care for serious casualties General Transport Controller Organization responsible for providing transport
	Problem is under study
	See also Serial 30

ALLOCATIONS OF EMERGENCY TASKS TO

EMERGENCY TASK	FEDERAL RESPONSIBILITY	PROVINCIAL/ REGIONAL RESPONSIBILITY
f. From Target Area DND (Army) as re- MEGHQ to Milita-quired for their use ry TAHQ		
5. <u>Damage</u> -		
a. Initial estimate	DND (Army)	
b. Damage analysis:		
(1) to major buildings, public works, utilities and accommodations	Department of Public Works	Provincial department responsible for control of engineering and construction resources
(2) roads and road bridges	Department of Public Works	Provincial department of highways
(3) Transportation	General Transport Controller (rail, road, air and water)	Regional Transport Controllers
(4) Hospitals		Provincial EHS
(5) Telecommuni- cations	Emergency National Telecommunications Organization	Regional ENTO
(6) Industrial production	War Supplies Agency	Regional WSA
(7) Supply re- sources	War Supplies Agency	Regional WSA
(8) Others	Federal agency concerned	Provincial agency concerned
6. <u>Decontamination:</u>		
a. In damaged areas or areas of serious fallout	DND (Army)	Provincial department assigned responsibility for control of engineering and construction resources will assist
b. Casualties		Policy guidance and direction by provincial EHS
c. Personnel		Guidance by provincial RADEF service
d. Food (excluding fishery products)	Department of Agriculture will establish policy and procedures	Guidance and direction by integrated Departments of Agriculture

FEDERAL, MUNICIPAL, PROVINCIAL GOVTS

SUGGESTED MUNICIPAL RESPONSIBILITY	REMARKS
As required to meet the needs of individual Emergency Services	
Municipal emergency engineer service	At federal and regional levels damage analysis for electric power generating and transmission facilities would be the responsibility of WSA
Municipal emergency engineer service Municipal Emergency Road Transportation Service	
Municipal EHS	
Municipal agency concerned	
Municipal emergency engineer service will assist	All emergency services and government agencies are responsible for determining their requirements for decontamination
On admission to local EHS installations	
Municipal RADEF as required	Individuals are responsible for their own decontamination. The task here is related to situations where there may be a combined hazard from large groups of people
As delegated by regional agricultural authorities	

ALLOCATIONS OF EMERGENCY TASKS TO

EMERGENCY TASK	FEDERAL RESPONSIBILITY	PROVINCIAL/ REGIONAL RESPONSIBILITY
e. Fishery products	Department of Fisheries will establish policy and procedures	Guidance and direction by integrated provincial department where applicable (see serial 12)
7. <u>Electric power</u> – Control, maintenance and generation	Control of international and inter-provincial electric power flows and determination of priorities through the War Supplies Agency	The maintenance and repair of electrical utilities, the generation and transmission of electricity and its distribution on the basis of priorities established by WSA
8. <u>Engineering and construction resources</u> – Control of –	Department of Public Works – Inter-regional problems and national policy	Provincial department responsible for the control of engineering and construction resources
9. <u>Evacuation:</u>		
a. Remedial	DND (Army) – for direction and control of movement	Provincial government determines evacuation, control and reception areas
b. Pre-attack– Voluntary	Co-ordination of requirements for cross border movements	Provincial government to assign reception areas and identify evacuation routes outside of municipalities from which evacuation is taking place
10. <u>Fallout:</u>		
a. Warning	DND (Army)	Instructions and advice to the public by provincial authorities
b. Reporting	DND (Army) for re-entry operations and warning responsibilities	Collation of fallout reports from municipal authorities by provincial authorities

FEDERAL, MUNICIPAL, PROVINCIAL GOVTS

SUGGESTED MUNICIPAL RESPONSIBILITY

REMARKS

As delegated by regional
fisheries authorities

Allocation to meet local require-
ments on basis of priorities
established by WSA

Local control may be delegated
by responsible provincial depart-
ment

There will be no requisitioning
powers over facilities and
resources exempted by DPW or
those resources in the commercial
distribution system controlled by
the War Supplies Agency

Implementation of provincial and
DND (Army) decisions

Identification of evacuation
routes and traffic control

Instructions and advice to the
public to the extent possible

As may be agreed between
provincial, Army and US author-
ities; there may be special
procedures developed to exchange
fallout reports

Detection of radiation and
reporting to provincial authorities

ALLOCATIONS OF EMERGENCY TASKS TO

EMERGENCY TASK	FEDERAL RESPONSIBILITY	PROVINCIAL/ REGIONAL RESPONSIBILITY
c. Monitoring	DND (Army) for all tasks related to DND responsibilities. Civil departments or agencies are responsible for carrying out or arranging to have carried out monitoring in relation to departmental tasks or responsibilities	For tasks related to specific departmental responsibilities
d. Decontamination	See Serial 6	See Serial 6
11. <u>Fire-fighting:</u>		
a. During re-entry	DND (Army) -- for direction and control	Provincial support as required
b. General		Provincial fire authorities for direction and control as may be required
12. <u>Fishing</u> -- catching, landing and processing	Department of Fisheries--Control up to the point where fishery products enter either into storage or directly into distribution channels	For Quebec, Ontario, Manitoba, Saskatchewan and Alberta: as agreed, to take part in composite federal/provincial organizations to administer controls over the catching and landing of fish
13. <u>Health</u> -- organization and control of medical services, hospitals and public health measures	Department of National Health & Welfare -- (EHS) International and interregional problems; national policy	Provincial EHS
14. <u>Housing</u> -- emergency provision of	Department of Public Works through Central Mortgage & Housing Corporation -- Assistance to provinces for emergency housing programmes	Provincial department responsible for emergency housing
15. <u>Information to the public:</u>		
a. Warning	DND (Army) through CBC	

FEDERAL, MUNICIPAL, PROVINCIAL GOVTS

SUGGESTED MUNICIPAL RESPONSIBILITY	REMARKS
Detailed monitoring of radiation on all tasks related to municipal responsibilities	Apart from the responsibilities designated to DND and Municipal RADEF, the precise responsibilities for federal and provincial departments still have to be worked out
See Serial 6	
Under provincial plan to provide fire-fighting resources Control of local fire-fighting resources	
Local control under direction of provincial EHS	
Municipal emergency engineer service will assist	

ALLOCATIONS OF EMERGENCY TASKS TO

EMERGENCY TASK	FEDERAL RESPONSIBILITY	PROVINCIAL/ REGIONAL RESPONSIBILITY
b. General information	Emergency Public Information Service	Regional EPIS
16. <u>Instruction to the public:</u>		
a. In damaged areas	DND (Army) through CBC	
b. On matters respecting government controls	Federal agency responsible for effecting the control, i.e. National Emergency Manpower Authority, War Supplies Agency	Regional/provincial agencies concerned
c. On matters affecting public		Provincial authorities concerned
17. <u>Law and Order — maintenance of</u>	DND (Army) in areas damaged or under serious fallout. RCMP for federal statutes and internal security matters	Provincial police
18. <u>Legislation — provision of acts, orders and regulations</u>	War Measures Act and federal Emergency Orders in Council and Regulations	Civil Defence and Disaster Acts or other provincial enactments as required to complement federal legislation or give effect to implementation of Provincial responsibilities
19. <u>Logistic support — to civil agencies in areas of re-entry operations</u>	DND (Army) to coordinate	
20. <u>Manpower — control and allocation</u>	National Emergency Manpower Authority	
21. <u>Meteorological Service — provision of</u>	General Transport Controller (Meteorological Services)	

FEDERAL, MUNICIPAL, PROVINCIAL GOVTS

SUGGESTED MUNICIPAL RESPONSIBILITY	REMARKS
Municipal EPIS	Information to be used would be developed by the appropriate department or agency for use by EPIS
Municipal authorities concerned	
Municipal authorities concerned	
Municipal police	
By-laws as required to complement provincial legislation	

NEMA controls do not apply to members of the Armed Forces or to civilian medical professional manpower which will be controlled by Emergency Health Services

ALLOCATIONS OF EMERGENCY TASKS TO

EMERGENCY TASK	FEDERAL RESPONSIBILITY	PROVINCIAL/ REGIONAL RESPONSIBILITY
22. <u>Nuclear detonation reporting</u>	DND (Army) to determine the location and yield of nuclear explosion through NDFRS	
23. <u>Radiological Defence:</u>		
a. for warning and re-entry	DND (Army)	
b. general		Provincial RADEF service assisted by DND (Army)
24. <u>Reception</u>		
a. receiving and caring for evacuees		Provincial Department of Public Welfare to give assistance and direction, as necessary, to local authorities
b. receiving and caring for evacuees		Provincial EHS to give assistance and direction, as required, to local authorities
25. <u>Records (Essential)</u> - preservation of	As required	As required
26. <u>Re-entry operations, including rescue</u>	DND (Army)	Provincial departments to provide support
27. <u>Roads and road bridges: maintenance, repair and construction</u>	Department of Public Works - Co-ordination of international and inter-provincial aspects	Provincial Department of Highways
28. <u>Sanitation</u>	National policy through Department of National Health & Welfare (EHS)	Policy guidance and control measures by appropriate provincial department or agency

FEDERAL, MUNICIPAL, PROVINCIAL GOVTS

SUGGESTED MUNICIPAL RESPONSIBILITY	REMARKS
Local RADEF Service	All emergency services will have a responsibility for providing RADEF service for the protection of their employees
Local EWS units	
Local Health authorities	
As required	
Municipalities designated by the province to provide support	Government agencies such as WSA, NEMA, EHS, EWS and General Transport Controller will provide support to the Army in re-entry operations wherever possible
Municipal roads departments where appropriate. Municipal engineer service to assist.	
Implementation of control measures	

ALLOCATIONS OF EMERGENCY TASKS TO

EMERGENCY TASK	FEDERAL RESPONSIBILITY	PROVINCIAL/ REGIONAL RESPONSIBILITY
29. <u>Supplies:</u>		
a. Control of the production, distribution and pricing of all supplies	War Supplies Agency	War Supplies Agency
b. Medical stock-piles	Department of National Health & Welfare (EHS)	As delegated by EHS
30. <u>Telecommunications (Civil) - control of</u>		
	Emergency National Telecommunications Organization	
31. <u>Traffic Control:</u>		
a. In damaged or seriously contaminated areas	DND (Army)	Provincial police to provide support
b. In all other areas		Provincial police supported by RCMP
32. <u>Transportation - control of</u>		
a. Air:		
(1) Civil aircraft more than 4,000 lbs. gross weight	General Transport Controller	
(2) Civil aircraft less than 4,000 lbs. gross weight	General Transport Controller allocates to Provinces, except air traffic control	Use by provincial agencies when organized as Provincial Air Services, subject to air traffic control
b. Rail		
	General Transport Controller	
c. Water		
(1) Ocean-going and large vessels	General Transport Controller	

FEDERAL, MUNICIPAL, PROVINCIAL GOVTS

SUGGESTED MUNICIPAL RESPONSIBILITY

REMARKS

War Supplies Agency in co-operation with municipal authorities

Except DND-owned stocks and medical stockpiles and certain aspects of agricultural and fishing industries

As delegated by EHS

To provide support

Local police

As delegated by Province subject to air traffic control

ALLOCATIONS OF EMERGENCY TASKS TO

EMERGENCY TASK	FEDERAL RESPONSIBILITY	PROVINCIAL/ REGIONAL RESPONSIBILITY
(2) Ferries, bateaux and small cargo vessels (excluding fishing vessels and other vessels under the control of the Minister of Fisheries)	General Transport Controller may allocate to provinces	Use subject to regional (federal) authority
(3) Small pleasure craft and boats	General Transport Controller to allocate to provinces for use during immediate post-attack period, except control of movement for safety	Use subject to federal control of movement during the immediate post-attack period
d. Road transport vehicles and facilities	General Transport Controller through the Road Transport Controller establishes national policies and directives including international and interprovincial matters	Policy direction by Regional Road Transport Controller, as agreed to by each Province, in conformity with federal authority and provincial needs. Overall operational direction and co-ordination through zones of all provincial road transport, local and inter-city. Support of emergency tasks
33. <u>Welfare Services</u> — Provision of emergency lodging, feeding, clothing, registration and inquiry and personal services	Department of National Health & Welfare (EWS) — International or interregional problems and national policy and support to provincial Emergency Welfare Services	Provincial control through the Department of Public Welfare

FEDERAL, MUNICIPAL, PROVINCIAL GOVTS

SUGGESTED MUNICIPAL RESPONSIBILITY

REMARKS

As delegated by federal and provincial authority, subject to federal control of movement. Following immediate attack period direction reverts to General Transport Controller

The General Transport Controller may direct the operations of fishing and other vessels under the control of the Minister of Fisheries, if required for survival operations

Operational direction and co-operation of municipal local transport in support of local emergency requirements and emergency tasks as directed by ZEGHQ

Local control through local EWS

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