Public Safety Canada

2018–19

Departmental Results Report

The Honourable Bill Blair, P.C., C.O.M., M.P.
Minister of Public Safety and Emergency Preparedness
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Minister’s message

As Minister of Public Safety and Emergency Preparedness, I am pleased to present Public Safety Canada’s 2018-19 Departmental Results Report. This report reflects a year of significant achievements in keeping Canadians safe from threats to our safety, whether natural or man-made.

Having spent decades in the police force, it’s heartening for me to see concrete enhancements to the safety of our communities, with a focus on vulnerable and at-risk populations. The numbers tell an impressive story. In 2018-19, Public Safety Canada approved 50 projects to prevent or reduce the impacts of youth gangs, violence and bullying, through the National Crime Prevention Strategy. It successfully launched and finalized a process to add 110 police officers for Indigenous communities supported by the First Nations Policing Program – who will be in communities over the next two years. A total of $88.6 million was committed over seven years to repair, renovate, or replace policing facilities owned by First Nation and Inuit communities. The Department implemented eight projects under the Indigenous Community Corrections initiative, providing culturally-relevant services responding to the unique circumstances of Indigenous people in Canada. And we followed through on our commitment to eliminate segregation and improve mental health services in the criminal justice system, through the passage of Bill C-83, An Act to Amend the Corrections and Conditional Release Act and another Act.

It’s also crucial that we stay ahead of the curve in protecting our critical infrastructure and build on our cyber capabilities, which are closely interconnected priorities. This year, we took a major
step forward in so doing, releasing the National Cyber Security Strategy. The Strategy serves as the roadmap for Canada’s path forward on cyber security, aiming to empower the Government and its partners to meet our goals. In order to further strengthen our collective resilience to cyber and physical threats, this year the Department built on its partnerships, assessments and information-sharing, conducting multiple physical and cyber assessments of infrastructure across the country.

This year, the Department also marked a milestone in another important area, by advancing the prevention of extremist violence, through the launch of the National Strategy on Countering Radicalization to Violence. The Strategy is bolstered by this year’s creation of a National Expert Committee, which will help to advance its goals. In fact, I was pleased to participate in the announcements of several of the 26 project agreements signed this year through the Community Resilience Fund, to support partnerships and innovation in countering radicalization to violence.

Canadians have told us we need to build on our efforts to protect our communities from natural threats like floods and wildfires as well – threats that are only exacerbated by climate change. To help get us there, this year, Public Safety Canada launched the landmark Emergency Management Strategy for Canada: Toward a More Resilient 2030. The Strategy is the culmination of more than two years of work and strong engagement, supporting a whole-of-society approach to emergency management. The Department also developed the Indigenous Emergency Management Inventory Project, informing this collective work in a way that is culturally sensitive, appropriate and beneficial to Indigenous communities.
It’s clearly an exciting time to be a part of Public Safety Canada. I invite all Canadians to read the 2018-19 Departmental Results Report, to better understand we are working together towards a safer and more resilient Canada.

The Honourable Bill Blair, P.C., C.O.M., M.P.
Minister of Public Safety and Emergency Preparedness
RESULTS AT A GLANCE

Snapshot: 2018-19 Actual Expenditures

Public Safety Canada

$727.6M

National Security

Critical Infrastructure 23%
Cyber Security 32%
National Security Leadership 45%

3% $24.9M

Community Safety

Border Policy 4%
Crime Prevention 4%
Serious and Organized Crime 23%
Indigenous Policing 38%
Corrections 5%
Law Enforcement and Policing 27%

41% $297.1M

Emergency Management

Emergency Prevention 4%
Emergency Response 14%
Emergency Preparedness 82%

46% $338.3M

Internal Services

Information Management 4%
Financial Management 5%
Human Resources Management 6%
Communications 9%
Real Property Management 11%
Information Technology 14%
Management and Oversight 15%
Acquisition Management 3%
Legal 4%

9% $67.3M

N.B.: due to rounding, combined percentages may not add to 100%
Snapshot: Public Safety Canada

Age

<table>
<thead>
<tr>
<th>Age Group</th>
<th>National Capital</th>
<th>Regions</th>
</tr>
</thead>
<tbody>
<tr>
<td>&lt;30 years</td>
<td>90%</td>
<td>10%</td>
</tr>
<tr>
<td>30–39 years</td>
<td>31%</td>
<td></td>
</tr>
<tr>
<td>40–49 years</td>
<td>31%</td>
<td></td>
</tr>
<tr>
<td>50–59 years</td>
<td>20%</td>
<td></td>
</tr>
<tr>
<td>&gt;60 years</td>
<td>4%</td>
<td></td>
</tr>
</tbody>
</table>

Median Age: 42 years

Employment Equity groups representation

- Aboriginal peoples: 3.7%
- Persons with disabilities: 5.8%
- Visible minorities: 13%
- Women: 60%

N.B.: due to rounding, combined percentages may not add to 100%

Meet language requirements for position

99.7%

Stayed with Public Safety Canada

88%

Turnover

12%

Average time...

- in the department - 5.1 years
- in a position - 2.7 years

Non-executives

93.4%

Executives

6.6%
Snapshot: 2018-19 Actual Human Resources

Public Safety Canada
1,180 FTEs

National Security
19%
223 FTEs

Community Safety
23%
271 FTEs

Emergency Management
21%
252 FTEs

Internal Services
37%
434 FTEs

N.B.: due to rounding, combined percentages may not add to 100%
Results at a glance

Priority 1
Advance the federal government’s efforts in protecting Canadians and Canada’s critical infrastructure from cyber threats and cybercrime.

To advance efforts to enhance the resilience of Canada’s critical infrastructure, the Department:

- Completed 26 Regional Resilience Assessment Program Cyber Assessments;
- Completed five Technical Vulnerability Assessments to assess network defence capabilities;
- Completed five Industrial Control Systems Security events for hands-on training and awareness;
- Completed one cybersecurity tabletop exercise for the water sector to assess incident response; and
- Released the National Cyber Security Strategy for Canada and continues to support its implementation.

Priority 2
Continue to advance countering radicalization to violence and counter-terrorism efforts with all levels of government, internal partners, and other stakeholders.

To advance the prevention of violence and counter-terrorism efforts, the Department:

- Launched the National Strategy on Countering Radicalization to Violence;
- Launched the National Expert Committee on Countering Radicalization to Violence;
- Signed 26 project agreements through the Community Resilience Fund; and
- Continued to implement the Federal Terrorism Response Plan through consultations with provincial partners and the emergency management community.

Priority 3
Strengthen community resilience to emergencies in collaboration with provinces and territories, Indigenous communities and municipalities.

To modernize emergency management in Canada, the Department:

- Launched the Emergency Management Strategy for Canada; and
- Co-developing the Indigenous Emergency Management Inventory with the Assembly of First Nations to inform emergency management in a way that is culturally sensitive, appropriate, and beneficial to Indigenous communities.

Priority 4
Increase the efficiency and effectiveness of community safety, with a focus on at-risk and vulnerable populations, including Indigenous peoples, as well as those with mental health issues in the criminal justice system.

To advance key programs to address gaps in services to vulnerable and at-risk populations, the Department:

- Approved 50 projects preventing or reducing the impacts of youth gangs, youth violence, youth bullying, and youth cyberbullying through the National Crime Prevention Strategy;
- Successfully launched and finalized a process that allocated up to 110 additional officers into First Nations Policing Program agreements; and
- Created a new program entitled “Funding for First Nation and Inuit Policing Facilities”, to support the repair, renovation and replacement of policing facilities in First Nation and Inuit communities.
Successfully renewed all Self-Administered police service and Municipal Quadripartite agreements under the First Nations Policing Program and continue to collaborate with their provincial/territorial counterparts on the renewal of agreements where the Royal Canadian Mounted Police (RCMP) is the service provider;

Continued the development of Community Safety Plans under the Aboriginal Community Safety Planning Initiative;

Implemented fifteen projects under the Indigenous Community Corrections Initiative; and

Supported the advancement of Bill C-83, An Act to Amend the Corrections and Conditional Release Act, which focuses on eliminating segregation and improving mental health services in the criminal justice system, and of Bill C-93, An Act to provide no-cost, expedited record suspensions for simple possession of cannabis, which would allow persons who have been convicted only of simple possession of cannabis offences to apply for a record suspension at no cost.

To continue implementing its Values and Ethics Strategic Framework and Action Plan, the Department:

- Launched a Respect in the Workplace Campaign;
- Launched a Violence and Harassment Policy;
- Established an Ombuds Office Working Group to examine the feasibility of establishing an Ombuds Office;
- Updated its Disclosure of Wrongdoing Policies and Procedures;
- Completed a Psychological Hazard Assessment; and
- Launched a Positive Space Initiative.

To ensure a strong focus on results, the Department:

- Increased performance measurement in corporate services/processes and policy development/implementation; and

For more information on Public Safety Canada’s plans, priorities and results achieved, see the “Results: what we achieved” section of this report.

Priority 5
Continue to strengthen an ethical and values-based departmental culture focused on respect and people-centered practices, mental health, and workplace wellness.

Priority 6
Ensure a strong focus on results through effective performance measurement and sound management practices consistent with the federal government’s renewed focus on results..
RESULTS: WHAT WE ACHIEVED

Core Responsibilities

Public Safety Canada’s activities and results are structured under four Core Responsibilities.

National Security

Description

Public Safety Canada develops policy, legislation and programs to support Canada’s capacity to respond to a range of national security threats directed against Canadians, our critical infrastructure and our cyber systems while advancing national counter terrorism efforts.

Results

*An Act Respecting National Security Matters (Bill C-59)*

To strengthen national security accountability and transparency, Public Safety Canada and partner departments worked over the past two years to develop Bill C-59, *An Act respecting national security matters*. The comprehensive bill, which represents a complete overhaul of the national security framework in Canada, is expected to receive Royal Assent in summer of 2019.
National Security Transparency Advisory Group

Fulfilling the Government’s commitment to increase transparency on national security activities, Public Safety Canada joined government entities in adopting the National Security Transparency Commitment.

During the reporting period, the Department launched the National Security Transparency Advisory Group to advise government senior officials on the implementation of the Commitment across the Government of Canada’s national security and intelligence departments and agencies.

Terrorist Listing Program

To reduce terrorist threats and keep Canadians safe, Public Safety Canada’s Terrorist Listing Program completed the statutory two-year review of the List of Entities under the Criminal Code, which resulted in all 54 current entities reviewed remaining on the list. The process also saw two groups being added to the list (Islamic State – Khorasan Province and the Egyptian national group HASAM), the change of the entity Jabhat al-Nusra to Hay’at Tahrir al-Sham, and the addition of “Daesh” as an alias to the Islamic State listing. The Terrorist Listing Program increases Canada’s ability to understand changes taking place among terrorist organizations and in this way better mitigate national security threats.

Enhanced Passenger Protect Program

The Department continued to work closely with federal partners toward enhancing the Passenger Protect Program to address fairness and privacy concerns, while keeping Canadians safe, as part of Bill C-59’s improvements related to the Secure Air Travel Act (SATA). During the reporting year, the Department set up a project office to deliver the program, along with the Canada Border Services Agency, Transport Canada, and Shared Services Canada.
Federal Terrorism Response Plan
To strengthen its ability to manage terrorist threats/events and coordinate an effective counter-terrorism response, the Department continued to implement the Federal Terrorism Response Plan (FTRP) in collaboration with government partners and the emergency management community. Since the FTRP’s implementation, the Department has discussed the plan with federal/provincial partners, has become more familiar with local plans, and sought ways of becoming better aligned across jurisdictions when an incident occurs. Finally, the FTRP has been exercised at various levels of governance (e.g.: Assistant Deputy Ministers, Deputy Ministers, and Ministers) to ensure a collective readiness to respond to threats and events.

Cross-Cultural Roundtable on Security
During the reporting period, Public Safety Canada held three weekend meetings with the Cross-Cultural Roundtable on Security, which continued to engage and consult with the group in a long-term dialogue on initiatives related to national security and public safety, as shown in the Infographic below. The Roundtable focuses on emerging developments in national security matters, their impact on Canada’s diverse and pluralistic society, and seeks to gather members’ views on policy and program development. These initiatives promote new levels of cooperation between Public Safety Canada and partners, while creating engagement opportunities and ensuring that more comprehensive perspectives are taken into account on national security and public safety issues.
Year in Review: Cross-Cultural Roundtable on Security (CCRS) engagement highlights

June 2018
- Overrepresentation of Indigenous Peoples in the criminal justice system (CSC, Justice, RCMP)

October 2018
- Passenger Protect Program (Public Safety)
- Transparency in National Security (Public Safety)

November 2018
- Reducing violent crime: A dialogue on handguns and assault weapons
- Proposed amendments to the Secure Air Travel Regulations

February 2019
- Inclusive Approaches to National Security
- Countering Radicalization to Violence Online: Canada Redirect

Counter-Proliferation Dialogue
To strengthen Canada’s counter-proliferation capacity, Public Safety Canada led the Counter-Proliferation Dialogue, a targeted stakeholder engagement initiative to gather suggestions for the Department to consider when updating Canada’s approach to counter-proliferation. The Dialogue engaged 27 stakeholder groups from industry, academia, the scientific community, and allies, resulting in 268 formal submissions and 11 academic papers. The cornerstone of the Dialogue was a Discussion Paper (Strengthening Canada’s Counter-Proliferation Framework) posted to the Department’s website, which received 714 downloads.

Responding to National Security Threats
The Department’s efforts to inform Canada’s responses to national security threats continued during the reporting period. On economic-based threats, the Department continued to...
assess foreign investments under the national security provisions of the *Investment Canada Act*. On terrorist-related hostage takings of Canadians abroad, the Department engaged with the interdepartmental community. The Department also responded to national security incidents.

Further, it coordinated the release of the *2018 Public Report on the Terrorist Threat to Canada*\(^{xxi}\). In light of concerns regarding violent extremism terminology in the Report, the *Cross-Cultural Roundtable on Security*\(^{xxii}\) was consulted to obtain advice for future reports to ensure that national security messaging is clear and does not conflate religion with a threat. On threats to the integrity of Canadian institutions, the Department supported new measures to secure Canada’s democratic processes in the lead-up to the 2019 federal general election, in which Portfolio agencies will play key operational roles in identifying and responding to threats.

**Statistics:** Canada’s Ranking in the Global Terrorism Index

163 COUNTRIES WERE ANALYZED - COVERING 99.7% OF THE WORLD’S POPULATION

<table>
<thead>
<tr>
<th>RANK</th>
<th>Country</th>
<th>Rank in 2018</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Iraq</td>
<td></td>
</tr>
<tr>
<td>52</td>
<td>Uganda</td>
<td></td>
</tr>
<tr>
<td>53</td>
<td>Bahrain</td>
<td></td>
</tr>
<tr>
<td>54</td>
<td>Algeria</td>
<td></td>
</tr>
<tr>
<td>55</td>
<td>Venezuela</td>
<td></td>
</tr>
<tr>
<td>56</td>
<td>Mexico</td>
<td></td>
</tr>
<tr>
<td>57</td>
<td>Canada</td>
<td>RANK UP 9 FROM 2017</td>
</tr>
<tr>
<td>58</td>
<td>Chile</td>
<td></td>
</tr>
<tr>
<td>59</td>
<td>Paraguay</td>
<td></td>
</tr>
<tr>
<td>60</td>
<td>Jordan</td>
<td></td>
</tr>
<tr>
<td>61</td>
<td>Rep. of the Congo</td>
<td></td>
</tr>
<tr>
<td>61</td>
<td>Tanzania</td>
<td></td>
</tr>
<tr>
<td>137</td>
<td>Croatia</td>
<td></td>
</tr>
</tbody>
</table>

26 COUNTRIES WITH A RANK OF 138 HAVE AN INDEX SCORE OF ZERO
National Cyber Security Strategy

To support the implementation of Canada’s renewed vision for cyber security, Canada’s National Cyber Security Strategy was released in June 2018, covering three themes: Security and Resilience; Cyber Innovation; and Leadership and Collaboration. The Strategy was a key initiative from Budget 2018 ($24.5M over 5 years from 2019-20 to 2023-24 and $2.8M ongoing for Public Safety Canada). Key results from this fiscal year include the consolidation of federal cyber operations into the new Canadian Centre for Cyber Security, launched in October 2018, and the creation of the new National Cybercrime Coordination Unit in the Royal Canadian Mounted Police (RCMP) to support and coordinate cybercrime investigations between police forces across the country. Additional results related to the Strategy can be found in this report’s Supplementary Information Tables. In 2018, Public Safety Canada also collaborated with Statistic Canada on releasing the results of the Cyber Security and Cybercrime survey, first of its kind in Canada and second worldwide.

National Cross Sector Forum Action Plan for Critical Infrastructure

To enhance the resilience of Canada’s critical infrastructure, Public Safety Canada implemented activities in the National Cross Sector Forum 2018-2020 Action Plan for Critical Infrastructure, released in January 2018. The Department bolstered partnerships with domestic and international stakeholders by holding national and regional meetings, and implemented a number of programs and exercises, including through the Virtual Risk Analysis Cell (VRAC). Through VRAC, the Department completed numerous infrastructure assessments for planned events (e.g. Canada Day 2018, G7 Summit) and ad hoc events (e.g. spring flooding, urban interface fires). These assessments provided stakeholders with information on potential disruptions to infrastructure.

ENHANCING THE RESILIENCE OF CANADA’S CRITICAL INFRASTRUCTURE

- 26 Regional Resilience Assessment Program Cyber Assessments
- 5 Technical Vulnerability Assessments to assess network defence capabilities
- 5 Industrial Control Systems Security events for hands-on training and awareness
- 1 cybersecurity tabletop exercise for the water sector to assess incident response

Results: what we achieved
National Strategy for Critical Infrastructure
Public Safety Canada continues to work closely with critical infrastructure stakeholders across Canada to determine opportunities to enhance policy and program development and implementation, including through the regular use of surveys. For example, following the Industrial Control Systems Security Symposium and the Multi-Sector Network Meeting, the Department conducted surveys to determine if these events addressed the topics and themes of greatest value to participants. Following site assessments from the Regional Resilience Assessment Program, the Department conducted surveys to determine if the program is meeting the needs of critical infrastructure organizations and how it could potentially be enhanced. At the end of the fiscal year, a review process for the National Strategy for Critical Infrastructure was launched to update the document as required.

International Partnerships
Public Safety Canada continued to advance a wide range of international partnerships, including multilateral involvement through hosting the G7 Security Ministers Meeting and participating in the Five Country Ministerial to advance efforts such as countering terrorism, countering radicalization to violence and cyber security. Public Safety Canada and the U.S. Department of Homeland Security (DHS) continue to develop a joint Public Safety-DHS Strategic Framework and Action Plan for Critical Infrastructure to strengthen cross-border partnerships, information sharing, and risk management.

EXAMPLES OF PUBLIC SAFETY CANADA’S MULTILATERAL ENGAGEMENT
- April 2018: G7 Security Ministers Meeting in Toronto on countering terrorism, countering radicalization to violence and cyber security
- August 2018: Five Country Ministerial in Australia on counter-terrorism, irregular migration, human trafficking, critical infrastructure and cyber security
## Results achieved

<table>
<thead>
<tr>
<th>Departmental results</th>
<th>Performance indicators</th>
<th>Target</th>
<th>Date to achieve target</th>
<th>2018–19 Actual results</th>
<th>2017–18 Actual results¹</th>
<th>2016–17 Actual results²</th>
</tr>
</thead>
<tbody>
<tr>
<td>National security threats are understood and reduced</td>
<td>Canada’s ranking in the Global Terrorism Index³</td>
<td>&gt; 66</td>
<td>March 31, 2019</td>
<td>57⁴</td>
<td>66</td>
<td>66</td>
</tr>
<tr>
<td></td>
<td>Canada’s ranking in the Cybersecurity Index</td>
<td>On or above G7 average (currently 11)</td>
<td>March 31, 2019</td>
<td>9</td>
<td>N/A⁵</td>
<td>9</td>
</tr>
<tr>
<td></td>
<td>Percentage of the population who think that the right mechanisms are in place to prevent and respond to terrorism acts in Canada</td>
<td>TBD⁶</td>
<td>March 31, 2019</td>
<td>57%</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td></td>
<td>Percentage of partners indicating that Public Safety Canada provided effective policy leadership and operational coordination on national security issues</td>
<td>TBD⁷</td>
<td>March 31, 2019</td>
<td>70.5%</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td></td>
<td>Critical Infrastructure Resilience Score⁸</td>
<td>32.4-44.9</td>
<td>March 31, 2019</td>
<td>35.91</td>
<td>37.13</td>
<td>37.3</td>
</tr>
</tbody>
</table>

¹ Unless otherwise noted, all instances of N/A in this column are the result of Public Safety Canada not reporting on this indicator prior to the 2018-19 fiscal year.

² Unless otherwise noted, all instances of N/A in this column are the result of Public Safety Canada not reporting on this indicator prior to the 2018-19 fiscal year.

³ The Global Terrorism Index is published in November of each year.

⁴ While Canada continues to rank below the global average for each of these criteria, the country’s overall ranking rose in 2018 primarily as a result of the six deaths from the 2017 attack at the Islamic Cultural Centre in Quebec City.

⁵ There was no report released for 2017-2018; the second iteration Global Cybersecurity Index (v2) covers the 2016-2017 fiscal year and the following iteration (v3) covers 2018-2019.

⁶ To be developed for 2019-20 reporting cycle based on 2018-19 results.

⁷ To be developed for 2019-20 reporting cycle based on 2018-19 results.

⁸ The Critical Infrastructure Resilience Score measures the ability of critical infrastructure sectors to withstand disruptions and recover quickly in the event of a disaster. The overall score represents a weighted average across critical infrastructure sectors and allows for monitoring progress towards improving critical infrastructure resilience over time.
2018-19 Target Results v. Actual Results:
National Security

**RESULT:** National Security threats are understood and reduced

<table>
<thead>
<tr>
<th>Performance Indicator</th>
<th>Actual Results</th>
</tr>
</thead>
<tbody>
<tr>
<td>Canada’s ranking on the Global Terrorism Index</td>
<td>57</td>
</tr>
<tr>
<td>Canada’s ranking in the Cybersecurity Index</td>
<td>9</td>
</tr>
<tr>
<td>Percentage of the population who think that the right mechanisms are in place to prevent and respond to terrorism acts in Canada</td>
<td>57%</td>
</tr>
<tr>
<td>Percentage of partners indicating that Public Safety Canada provided effective policy leadership and operational coordination on national security issues</td>
<td>71%</td>
</tr>
<tr>
<td>Critical Infrastructure Resilience Score</td>
<td>35.91</td>
</tr>
</tbody>
</table>

- Actual Results
Budgetary financial resources (dollars)

<table>
<thead>
<tr>
<th>2018–19 Main Estimates</th>
<th>2018–19 Planned spending</th>
<th>2018–19 Total authorities available for use</th>
<th>2018–19 Actual spending (authorities used)</th>
<th>2018–19 Difference (Actual spending minus Planned spending)</th>
</tr>
</thead>
<tbody>
<tr>
<td>32,000,684</td>
<td>32,000,684</td>
<td>28,638,240</td>
<td>24,915,803</td>
<td>(7,084,881)</td>
</tr>
</tbody>
</table>

The variance between planned spending of $32.0 million and actual spending of $24.9 million is mainly due to a transfer of $3.8 million to the Communications Security Establishment (CSE) to establish the Canadian Centre for Cyber Security (CCCS). There was a $3.0 million lapse in capital related to the creation of a cyber security system. The expenditure was not required as the CSE already had such a system in place when responsibilities were transferred and the CCSC was created. The remaining difference of $0.3 million is accounted for by various items of lesser value.

Human resources (full-time equivalents)

<table>
<thead>
<tr>
<th>2018–19 Planned full-time equivalents</th>
<th>2018–19 Actual full-time equivalents</th>
<th>2018–19 Difference (Actual full-time equivalents minus Planned full-time equivalents)</th>
</tr>
</thead>
<tbody>
<tr>
<td>236</td>
<td>223</td>
<td>(13)</td>
</tr>
</tbody>
</table>

The variance between the planned FTEs (236) and the actual FTEs (223) of 13 is mainly due to the transfer of staff to the Communications Security Establishment to establish the Canadian Centre for Cyber Security.

Financial, human resources and performance information for the Public Safety Canada’s Program Inventory is available in GC InfoBase xxxvi.
Community Safety

Description
Public Safety Canada provides national coordination to help Canadian communities and stakeholders respond to crime and build community resilience, promote the safety and security of Canadian communities and institutions, enhance the integrity of Canada’s borders, and support the provision of policing services to Indigenous communities.

Results
National Action Plan on Crime Prevention
To develop and disseminate knowledge related to effective, evidence-based crime prevention programming, Public Safety Canada worked closely with provincial and territorial partners to implement the Five-Year National Action Plan on Crime Prevention, which concludes this year. Results included a Final Report detailing lessons learned, a framework to guide future collaboration with the provinces and territories related to crime prevention, and the launch of the Crime Prevention Inventory.

Crime Prevention Inventory
As part of evidence-based crime prevention programming, the online Crime Prevention Inventory was launched in April 2018, in collaboration with the provinces and territories. The web portal makes information on effective crime prevention programs easily accessible to all policy makers and practitioners in Canada. The Crime Prevention Inventory is the first national database of crime prevention programs in Canada available to the public.

Departmental Results:
- Community safety practices are strengthened
- Canadian communities are safe
- Crime is prevented and addressed in populations/communities most at-risk

CRIME PREVENTION INVENTORY
- Contains information on more than 190 prevention programs
- Works to assist policy makers, practitioners, and volunteers
- Supports results-driven approaches that are sustainable, cost-effective, and that address key risk factors for offending
National Crime Prevention Strategy

Through the National Crime Prevention Strategy, Public Safety Canada provides time-limited funding in the form of grants and contributions for projects that contribute to preventing and reducing crime in Canada and to increasing knowledge about what works in crime prevention. In an effort to reduce criminal behaviours among youth-at-risk and high-risk offenders in communities, proposals were sought under the National Crime Prevention Strategy for both direct interventions and projects to strengthen community readiness among vulnerable populations, including Indigenous communities, to prevent or reduce the impacts of youth gangs, youth violence, youth bullying and cyberbullying in communities. Applicants were encouraged to develop projects around components that have proven to be successful in previously funded interventions, including: social intervention; education and employment; and cultural or community education to allow communities to build on their strengths and existing resources. The call for proposals resulted in over 550 applications, 50 of which were selected and are in the development phase. The Department also published the results of the 2017-2018 Evaluation of the National Crime Prevention Strategy, which concluded that the Strategy remains relevant and that there is a continuing need for crime prevention investments and efforts to address risk factors that lead to crime.
During the reporting period, Public Safety Canada also continued to work with the Department of Justice and federal/provincial/territorial partners to support the use of restorative justice approaches in the criminal justice system. The Federal-Provincial-Territorial Ministers Responsible for Justice and Public Safety met in November 2018 to advance discussions on a number of priority areas, such as modernizing the criminal justice system, prioritizing public safety and police work, new legal frameworks for cannabis and impaired driving, and Indigenous overrepresentation in the criminal justice system. These meetings also resulted in the approval and public release of the Principles and Guidelines for Restorative Justice Practices in Criminal Matters.

**Corrections and Criminal Justice Reform**

The Department supported the advancement of Bill C-83, *An Act to Amend the Corrections and Conditional Release Act*, which focuses on eliminating administrative segregation in all federal correctional institutions and replacing it with a new correctional interventions framework through the use of Structured Intervention Units to promote rehabilitation in a humane and secure environment. The Bill also provides for improved mental health services, greater health care governance, clinical autonomy,
patient advocacy services, better support for victims, and requires that the specific needs of Indigenous offenders are also addressed through the consideration of systemic and background factors in all offender management decisions. Budget 2019 allocated $297.3M ($71.7M annually ongoing) in support of Bill C-83, which is expected to receive Royal Assent in summer 2019.

Following the legalization of cannabis, there was a need to come up with recourse mechanism that would make things fairer for individuals with convictions for possession of cannabis. The Department and partner departments worked to develop Bill C-93, An Act to provide no-cost, expedited record suspensions for simple possession of cannabis. The Bill would make amendments to allow persons who have been convicted only of simple possession of cannabis offences to apply for a record suspension without being subject to the wait period required by the Criminal Records Act, or the $631 application fee. The Bill is expected to receive Royal Assent in summer of 2019.

Security Infrastructure Program
During the reporting period, the Security Infrastructure Program, which provides funding for security infrastructure improvements for not-for-profit organizations (places of worship, provincially and territorially recognized private educational institutions, and community centres) that are at risk of being victimized by hate-motivated crime, held two calls for applications. Improvements were made to the application process by providing standardized forms and guides to applicants and contractors which made the program more responsive to the need of communities by broadening the list of eligible expenditures and providing funding for basic training to respond to hate-motivated crime.

Pay-for-Performance Funding Approach
In line with the recommendation from the Standing Committee on Public Safety and National Security that social finance
models be used to enhance and expand the total funds put towards crime prevention in Canada, Public Safety Canada partnered with the private sector to develop a pilot project that will use a pay-for-performance funding approach to implement crime prevention. During the reporting year, the Department finalized a number of project design details, including potential intervention locations, the estimation of preliminary budgets, and preliminary frameworks for performance management and evaluations. Work continues on the remaining deliverables, which include engaging with potential investors.

**National Strategy on Countering Radicalization to Violence**

To provide a comprehensive approach to countering radicalization to violence, the Department’s Canada Centre for Community Engagement and Prevention of Violence \(^{lviii}\) launched the National Strategy on Countering Radicalization to Violence \(^{lix}\) in December 2018. The Strategy outlines the Government of Canada’s approach to countering radicalization to violence and identifies three priorities: building, sharing and using knowledge; addressing radicalization to violence in the on-line space; and supporting interventions. In addition, in February 2019, the Minister of Public Safety launched the National Expert Committee on Countering Radicalization to Violence\(^1\), made up of ten individuals from across the country with diverse backgrounds and expertise. The committee will help advance the work of the Canada Centre in implementing the National Strategy and will support engagement at the local level, focusing specifically on youth. The Canada Centre administers the Community Resilience Fund\(^4\) to support research and programs to build the evidence base along with local capability and capacity to counter radicalization to violence in Canada. For 2019-20 and beyond, the fund will have $7 million available each year for existing and new projects.
Law Enforcement Modernization
Public Safety Canada continued to provide leadership and coordination to the Canadian law enforcement community and federal, provincial, territorial and international partners, to develop effective and efficient policies, strategies and programs to address crime and disorder. The Department also supported the Royal Canadian Mounted Police’s (RCMP) transformation and modernization agenda, which included accepting the recommendations resulting from the independent reviews of harassment within the RCMP and establishing a Management Advisory Board to help guide the foundational changes required to address the recommendations. The Board’s 13 members are in place, have met, and are providing expert external advice to the Commissioner. In addition, regulations were approved to prescribe a definition of “serious injury” in order to clarify when the RCMP must invoke its obligations to initiate an external investigation of a death or serious injury incident as set out in the RCMP Act.

Community Safety for Indigenous People
To improve the safety and security of Indigenous communities, the Department continued working with provinces, territories and Indigenous communities to deliver additional investments of $291.2 million over five years in the First Nations Policing Program, which included funding for officer salaries, equipment and up to 110 additional officers. The allocation process for additional officers involved a national targeted call for applications to all First Nations Policing Program agreement holders and assessment by federal/provincial/territorial officials. Successful agreement holders have been informed, and Public Safety Canada continues to work with provinces, territories, and Indigenous communities to amend agreements to reflect new complement levels over the next two years. Public Safety Canada officials continue to collaborate with their provincial/territorial counterparts on the renewal of agreements where the RCMP is

POLICING IN INDIGENOUS COMMUNITIES: TWO TYPES OF POLICING AGREEMENTS

- Self-administered Police Service Agreements exist where a First Nation or Inuit community manages its own police service under provincial policing legislation and regulations
- Community Tripartite Agreements exist where a dedicated contingent of officers from the Royal Canadian Mounted Police (RCMP) provides policing services to a First Nation or Inuit community
the service provider. At this time, all Self-Administered Police Service and Municipal Quadripartite agreements have been renewed for multi-year periods ranging from one to ten years.

In November 2018, the Government of Canada announced $88.6M in contributions funding beginning in 2018-19 and over seven years, to support the repair, renovation and replacement of policing facilities in First Nation and Inuit communities under a new program entitled “Funding for First Nation and Inuit Policing Facilities”. Public Safety Canada officials collaborated with their provincial/territorial counterparts in order to allocate $1.2M in 2018-19 to address the most urgent, known infrastructure projects in Indigenous communities served under the First Nations Policing Program. Public Safety Canada officials will continue to collaborate with provinces, territories, and Indigenous community members in order to develop the process to identify additional projects to receive funding under this program.

During the reporting year, Public Safety Canada also continued to improve community safety for Indigenous people via the Department’s Aboriginal Community Safety Planning Initiative, which supports Indigenous communities in the development of customized Community Safety Plans.

**Memorial Grant Program for First Responders**

In recognition of the critical role of first responders in protecting Canadians, the Government approved the Memorial Grant Program for First Responders (MGP), which came into effect in April 2018, providing a new federal $300,000 tax-free grant to families of firefighters, police officers and paramedics who die as a direct result of their duties at a time when they need it the most. The program contributes to a well-supported community of first responders safeguarding Canadian communities. During the reporting year, the Department issued 20 grant payments to eligible families and continues to process applications.
The Canadian Cannabis Survey

In support of the legalized cannabis regime, Public Safety Canada worked with provinces and territories and law enforcement partners on training, tools (including oral screening devices) and capacity building. The Department collaborated with Health Canada and Statistics Canada to release the first comprehensive survey of cannabis users\(^{viii}\), the Canadian Cannabis Survey (released quarterly), with topline findings in the infographic. The Department will undertake an analysis of the data generated from this survey, with a particular focus on the involvement of organized crime in the illicit cannabis market, driving behavior, prices paid as well as consumption among users, and contact with police. Additionally, Public Safety Canada has entered into an agreement with the Centre for Addiction and Mental Health\(^{ix}\) with plans to invest in research on the relationship between Tetrahydrocannabinol (THC) concentrations and driving impairment.

Bill C-46

Public Safety Canada continued to advance measures to address drug-impaired driving through the implementation of Bill C-46\(^{x}\), which received Royal Assent and came into force in 2018 in two stages\(^{xi}\). The Department provided funding to law enforcement for training and tools (e.g. oral fluid drug screeners) to enforce drug-impaired driving legislation. The first oral fluid drug screener was approved for use by the Attorney General in August 2018, and training on the use of the tool was offered in October 2018. The devices are fast, non-invasive, and accurate\(^{xii}\), and will enhance the enforcement of drug-impaired driving in Canada.

Law Enforcement Response to Combat the Illicit Use of Drugs

During the reporting year, the Department continued to focus on addressing public health and safety impacts associated with the use of opioids and related substances, including fentanyl. Following-up on the Law Enforcement Roundtable on the...
Opioid Crisis\textsuperscript{lxiii} (March 2018), Public Safety Canada and the Canadian Centre on Substance Use and Addiction (CCSA) are finalizing a joint report and planning a second roundtable event. The Department continues to develop and deploy opioid de-stigmatization awareness training for law enforcement as part of Budget 2018 commitments ($5.77M over 5 years from 2018-19 to 2022-23 for Public Safety Canada) and has established a law enforcement agencies working group comprised of various law enforcement agencies across Canada to advise the Department on best practices relating to the development and deployment of a national awareness strategy and bringing forward key considerations to support de-stigmatization approaches. Public Safety Canada also participated in two opioid-related technical workshops that directly supported commitments made under the North American Dialogue on Drug Policy\textsuperscript{lxiv}. Topics discussed at the workshops included best practices and approaches to combat the opioid crisis and the illegal transportation of opioids through mail shipments.

**Initiative to Take Action against Guns and Gangs**

To tackle gun and gang activity in Canada, Public Safety Canada concluded funding agreements with eleven provinces and territories to bolster prevention, gang exit, outreach, and awareness programming. The Department is also supporting provinces, territories and organizations with additional funding to implement enforcement and intervention initiatives to counter gun and gang violence in Canada, including taking action against illegal trafficking of firearms and drugs ($327.6 million over five years) and a 25% increase to the youth Gang Prevention Fund. Additional results related to the Initiative to Take Action against Guns and Gangs can be found in this report’s Supplementary Information Tables. The Department developed a number of firearms measures that prioritize public safety, including the advancement of Bill C-71, which is expected to receive Royal Assent in summer of 2019, and the conclusion of a
national engagement process on reducing violent crime involving firearms lv.

Border Security
During the reporting year, the Department continued working closely with Portfolio partners and other federal departments and agencies to strengthen the integrity and efficient management of the border to address irregular migration and other cross-border law enforcement issues related to immigration and refugees.

To tackle the illicit trade in tobacco products, the Department renewed an agreement with the Mohawk Council of Akwesasne to provide specialized policing services to address organized crime, including contraband tobacco. The Department also continued to work with the U.S. to implement the new Canada-U.S. preclearance agreement, which is expected to be brought into force in summer 2019. The agreement will facilitate enhanced travel and trade and expand preclearance for travellers at land, rail, marine, and air facilities in both countries.

Overrepresentation of Indigenous People in the Criminal Justice System
The Indigenous Community Corrections Initiative lvii contributed to the joint Public Safety Canada-Department of Justice Canada Strategic Action Plan to reduce the overrepresentation of Indigenous peoples in the criminal justice system. The Department co-chairs the Federal-Provincial-Territorial Aboriginal Justice Working Group, which is currently developing a Pan-Canadian Strategy to Address the Overrepresentation of Indigenous People in the Criminal Justice System. The Indigenous Community Corrections Initiative, which provides funding to support alternatives to incarceration projects and/or reintegration supports for Indigenous offenders, continues to help address overrepresentation. In addition, the response to the National Inquiry into Missing and Murdered Indigenous Women Interim Report lviii included funding for organizations with expertise in law enforcement and policing, and for academia,
to lead a review of police policies and practices in regards to their relations with the Indigenous Peoples they serve. Research projects are currently underway.

**Child Sexual Exploitation and Human Trafficking**

Budget 2018 committed $14.51 million over five years, beginning in 2018–19, and $2.89 million per year ongoing, to combat human trafficking by establishing a National Human Trafficking Hotline, including an online portal and a referral mechanism to social service and law enforcement agencies. Progress was also made towards the development of a new national strategy to combat human trafficking. To inform strategy development, the Department held three regional consultations (Vancouver, Winnipeg and Montreal), one National Summit (Toronto), and one stakeholder meeting (Ottawa) during the reporting year. Overall, Public Safety Canada officials met directly with representatives from over 250 stakeholders, representing law enforcement, provincial/territorial governments, Non-Governmental Organizations, industry, Indigenous groups, and victims/survivors. Recognizing that the technological and threat landscape has changed considerably in the past decade, the Department also continues work towards modernizing the National Strategy to Combat Child Sexual Exploitation on the Internet with the aim of further reducing the sexual exploitation of children online, supporting victims/survivors, and bringing perpetrators to justice.

**Expungement of Historically Unjust Convictions Act (Bill-66)**

The Expungement of Historically Unjust Convictions Act (Bill C-66) received Royal Assent in June 2018. The passage of Bill C-66 marks another important step towards righting the historical discrimination faced by LGBTQ2 Canadians for so many years. Historically, Canada unjustly convicted and imposed criminal records on individuals for engaging in consensual sexual activity between adult same-sex partners that would be lawful today.
Records of convictions involving consensual sexual activity between same-sex partners of legal age can now be destroyed.

**Security at the G7 Leaders’ Summit**

Major international events such as the G7 require significant security measures and the assistance of multiple jurisdictions and agencies from all orders of government to safeguard foreign officials, citizens and Canadian communities hosting such events. As part of the security and policing activities related to the G7 Leaders’ Summit in Charlevoix, Quebec, in June 2018, and related Ministerial meetings in Whistler, Toronto, Montreal and Halifax, the Department coordinated the funding process on behalf of the Portfolio and provided federal financial assistance to local jurisdictions supporting the Royal Canadian Mounted Police (RCMP) through the **Major International Event Security Cost Framework Program**. The RCMP-led security operation ensured a safe and secure event, and all jurisdictions will be reimbursed for the eligible security-related costs they incurred.
### Results achieved

<table>
<thead>
<tr>
<th>Departmental results</th>
<th>Performance indicators</th>
<th>Target</th>
<th>Date to achieve target</th>
<th>2018–19 Actual results</th>
<th>2017–18 Actual results$^a$</th>
<th>2016–17 Actual results$^{10}$</th>
</tr>
</thead>
<tbody>
<tr>
<td>Community safety practices are strengthened</td>
<td>Percentage of stakeholders who reported consulting Public Safety research or policy documents to inform their decision-making</td>
<td>&gt; 60%</td>
<td>March 31, 2019</td>
<td>64%$^{11}$</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td></td>
<td>Percentage of stakeholders reporting good or very good results of projects funded through Public Safety’s Community Resilience Fund, in line with project objectives</td>
<td>&gt; 80%</td>
<td>March 31, 2019</td>
<td>N/A$^{12}$</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td>Canadian communities are safe</td>
<td>Crime Severity Index$^{13}$</td>
<td>&gt; 70.1</td>
<td>March 31, 2019</td>
<td>75.01</td>
<td>73.61</td>
<td>72.01</td>
</tr>
<tr>
<td></td>
<td>Percentage of Canadians who think that crime in their neighborhood has decreased</td>
<td>&gt; 6%</td>
<td>March 31, 2019</td>
<td>N/A$^{14}$</td>
<td>N/A</td>
<td>N/A</td>
</tr>
</tbody>
</table>

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$^a$ Unless otherwise noted, all instances of N/A in this column are the result of Public Safety Canada not reporting on this indicator prior to the 2018-19 fiscal year.

$^{10}$ Unless otherwise noted, all instances of N/A in this column are the result of Public Safety Canada not reporting on this indicator prior to the 2018-19 fiscal year.

$^{11}$ This measure is the percentage of provincial/territorial partners surveyed who found at least one specified PS report to be important or very important to their jurisdiction.

$^{12}$ The survey tool that is being used to report on this indicator is still in development.

$^{13}$ Results for the Crime Severity Index are continually being updated as new data comes in and can be found on Statistics Canada’s website: https://www150.statcan.gc.ca/t1/tbl1/en/tv.action?pid=3510002601

$^{14}$ The data for this indicator is collected by Statistics Canada via the General Social Survey on Victimization on a 5-year cycle. The last year for which this data was provided was in 2014 and the result was 9%. The 2018 results will not be available until 2020-21.
### Departmental Results

<table>
<thead>
<tr>
<th>Performance indicators</th>
<th>Target</th>
<th>Date to achieve target</th>
<th>2018–19 Actual results</th>
<th>2017–18 Actual results</th>
<th>2016–17 Actual results</th>
</tr>
</thead>
<tbody>
<tr>
<td>Crime is prevented and addressed in populations/communities most at-risk</td>
<td>&gt; 75%</td>
<td>March 31, 2019</td>
<td>67.7%&lt;sup&gt;15&lt;/sup&gt;</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td>Percentage of programs where participants experienced positive changes in risk and protective factors related to offending</td>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Percentage of targeted at-risk populations that participate in Public Safety projects</td>
<td>&gt; 75%</td>
<td>March 31, 2019</td>
<td>N/A&lt;sup&gt;16&lt;/sup&gt;</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td>Difference between police reported crime in First Nation communities and police reported crime in the rest of Canada</td>
<td>&lt; 12,400&lt;sup&gt;17&lt;/sup&gt;</td>
<td>March 31, 2019</td>
<td>19,169&lt;sup&gt;18&lt;/sup&gt;</td>
<td>N/A</td>
<td>12,031</td>
</tr>
</tbody>
</table>

<sup>15</sup>Only 67.7% of the projects being evaluated experienced an improvement in risk and protective factors for more than 50% of participants. Although, the assessment did not meet the criteria to be considered statistically effective, it does provide knowledge that adjustments are needed moving forward. The evaluation results will inform the discussions about ‘what works’ in Canadian crime prevention by knowing which programs do not meet the expectations of participants.

<sup>16</sup>There were challenges with the current method of data collection for this indicator. Public Safety will update the methodology for the next reporting cycle.

<sup>17</sup>The target is the difference between police reported crime on reserve versus the rest of Canada, per 100,000 population. To meet the target, the reported crime on reserve should be less than 12,400.

<sup>18</sup>The majority of the increase can be attributed to a measurement error which had been underreporting crimes in one area for several years.
2018-19 Target Results v. Actual Results: Community Safety

**RESULT:** Community safety practices are strengthened

![Percentage of stakeholders who reported consulting Public Safety research or policy documents to inform their decision-making](64%)

**RESULT:** Community safety practices are strengthened

![Percentage of stakeholders reporting good or very good results of projects funded through Public Safety’s Community Resilience Fund, in line with project objectives](N/A)

**RESULT:** Crime is prevented and addressed in populations/communities most at-risk

![Percentage of Canadians who think that crime in their neighbourhood has decreased](75.01)

![Percentage of programs where participants experienced positive changes in risk and protective factors related to offending](N/A)

![Percentage of targeted at-risk populations that participate in public safety projects](N/A)

![Difference between police reported crime in First Nation communities and police reported crime in the rest of Canada (19K)](N/A)

**ACTUAL RESULT**

**Performance Indicator**

- **64%** Percentage of stakeholders who reported consulting Public Safety research or policy documents to inform their decision-making
- **N/A** Percentage of stakeholders reporting good or very good results of projects funded through Public Safety’s Community Resilience Fund, in line with project objectives
- **75.01** Crime Severity Index
- **N/A** Percentage of Canadians who think that crime in their neighbourhood has decreased
- **67.7%** Percentage of programs where participants experienced positive changes in risk and protective factors related to offending
- **N/A** Percentage of targeted at-risk populations that participate in public safety projects
- **19K** Difference between police reported crime in First Nation communities and police reported crime in the rest of Canada

**RESULT:** Community safety practices are strengthened

**RESULT:** Crime is prevented and addressed in populations/communities most at-risk

**RESULTS: what we achieved**

- **Actual Results**
Budgetary financial resources (dollars)

<table>
<thead>
<tr>
<th></th>
<th>2018–19 Main Estimates</th>
<th>2018–19 Planned spending</th>
<th>2018–19 Total authorities available for use</th>
<th>2018–19 Actual spending (authorities used)</th>
<th>2018–19 Difference (Actual spending minus Planned spending)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>365,203,644</td>
<td>365,203,644</td>
<td>361,135,833</td>
<td>297,109,222</td>
<td>(68,094,422)</td>
</tr>
</tbody>
</table>

The variance between the planned spending of $365.2 million and the actual spending of $297.1 million is primarily attributable to the transfer of $50.3 million to the Royal Canadian Mounted Police for First Nations Community Policing Services. There was a lapse of $16.3 million for Canada’s 2018-G7 Presidency under the Major International Events Security Cost Framework attributable to budget projections being lower than originally anticipated, contingency funding committed under contribution agreements not being required, and final claims for eligible expenses being less than projected. The Memorial Grant Program for First Responders lapsed $14.1 million due to lower than expected applications and the Drug Impaired Driving Initiative under the Combat Serious and Organized Crime Contribution Program lapsed $12.4 million due to delays in finalizing contribution agreements with several provinces and territories by the end of the fiscal year. The variance is offset by a transfer of $11.3 million from the National Disaster Mitigation Program under the Emergency Management core responsibility, as well as expenditures of $8.7 million related to a new program not reflected in the planned spending to take action against gun and gang violence. The remaining difference of $5.0 million is accounted for by various items of lesser value.

Human resources (full-time equivalents)

<table>
<thead>
<tr>
<th></th>
<th>2018–19 Planned full-time equivalents</th>
<th>2018–19 Actual full-time equivalents</th>
<th>2018–19 Difference (Actual full-time equivalents minus Planned full-time equivalents)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>293</td>
<td>271</td>
<td>(22)</td>
</tr>
</tbody>
</table>

The variance of 22 FTEs between the planned FTEs of 293 and the actual FTEs of 271 is primarily due to planned staffing that did not fully materialize.

Financial, human resources and performance information for the Public Safety Canada’s Program Inventory is available in GC InfoBase\textsuperscript{xxx}. 
Emergency Management

Description
Public Safety Canada works to strengthen national emergency preparedness to help prevent, mitigate, prepare for, respond to and recover from all-hazards events. Public Safety Canada provides resources and expertise to Canadian communities in support of emergency preparedness, response, disaster mitigation and recovery.

Results
Proactive Approach to Flood Risks
During the reporting period, Public Safety Canada continued to collaborate with federal, provincial, territorial and municipal partners, Indigenous communities and other stakeholders to increase capacity to prevent and mitigate all-hazards emergencies. To better manage flood risks, the Department finalized, in collaboration with Natural Resources Canada, the Federal Flood Mapping Guidelines Series, a series of evergreen guidelines that help to advance flood mapping activities across Canada. The Department also continued to provide funding for flood mapping to provincial and territorial governments through the National Disaster Mitigation Program.

Emergency Management Strategy
To ensure the improvement of community resilience to both natural and human-induced emergencies, Public Safety Canada developed an Emergency Management Strategy for Canada with Provincial and Territorial Ministers Responsible for Emergency Management. The Strategy supports a whole-of-society approach to emergency management, outlines key priority areas to build a more resilient Canadian society by 2030, and aligns with the United Nations Sendai Framework for Disaster Risk Reduction. The strategy has five priorities in place and
describes a variety of approaches to engage, empower, encourage, and educate emergency management partners.

**Indigenous Emergency Management Inventory**

The Department continued to work with the Assembly of First Nations to co-develop the Indigenous Emergency Management Inventory, which supports emergency management in a way that is culturally sensitive, appropriate, and beneficial to Indigenous communities. The project was successfully piloted in over 60 Indigenous communities across the country in the fall of 2018 and was endorsed by federal, provincial, and territorial Ministers and National Indigenous leadership in January 2019. The national roll-out is ongoing and includes tailored approaches for each jurisdiction.

**National Risk Profile**

Throughout 2018-19, the Department worked in partnership with Defence Research Development Canada to finalize the National Risk Profile Pilot. The National Risk Profile Pilot focused on natural hazards and was designed to enhance and refine strategic-level risk assessment methodologies and lay the groundwork for advancing risk- and evidence-informed decision making for policy, programs and operations. The results of this pilot will inform Public Safety-led work to establish a whole-of-government National Risk Profile that was funded in Budget 2019. This initiative will include a number of other federal departments such as Infrastructure Canada, Natural Resources Canada, Environment and Climate Change Canada, and Indigenous Services Canada, and will enhance whole-of-society awareness and collaboration on disaster risk reduction in Canada.

Public Safety Canada also continued to pilot an approach to a National Disaster Resilience Index. This included a review of international approaches to implementing similar indices, and the development of a prototype for internal discussion. While work on the National Disaster Resilience Index will not proceed
beyond the pilot phase at this time, however, work to measure resilience and vulnerability to natural disasters and develop an evidence base to support decision making will be integrated into broader work on the National Risk Profile.

**Disaster Mitigation and Adaptation Fund**

Public Safety Canada supported Infrastructure Canada in the launch and delivery of the Disaster Mitigation and Adaptation Fund\textsuperscript{[lxxvii]} (DMAF), a 10-year national program that will invest $2 billion in projects that will help communities better withstand natural hazards. As of March 31, 2019, 16 approved DMAF projects were announced totaling $757 million; with additional announcements on other projects forthcoming. All of the projects announced to date are related to flood mitigation. These investments contribute to Public Safety Canada’s priority of strengthening community resilience to emergencies in collaboration with provinces and territories, Indigenous communities and municipalities.

**National Disaster Mitigation Program**

The National Disaster Mitigation Program\textsuperscript{[lxxviii]} (NDMP) fills a critical gap in Canada’s ability to effectively mitigate, prepare for, respond to, and recover from flood-related events. During the reporting year, the level of uptake increased by 29% from the previous year, making the program fully subscribed for 2019-2020. Approximately 25% of funds for new provincial and territorial projects went towards mapping of flood zones and 61% went towards mitigation infrastructure. NDMP will sunset on March 31, 2020.

**Disaster Financial Assistance Arrangements**

Public Safety Canada continued to encourage provinces and territories to use the mitigation provisions in the Disaster Financial Assistance Arrangements\textsuperscript{[lxxix]} (DFAA) and reviewed the mitigation components to address issues and clarify guidance. The Department is also renewing its approach to disaster recovery and
recovery financing to align it with the principles of the Emergency Management Strategy and the Pan-Canadian Framework on Clean Growth and Climate Change.

**National Exercise Program**
The Department continued to advance whole-of-government preparedness for events affecting the national interest by delivering scenarios that simulate emergency events, addressing 100% of the priorities of the National Exercise Program for the reporting year. This included both leading and supporting other federal organizations in the design, development, delivery and evaluation of whole-of-government exercises. Serving as secretariat of the Federal Exercise Working Group (FEWG), the Department worked with Federal partners towards an integrated, all-hazards approach to emergency preparedness. After-Action reports were completed and included recommendations to mitigate areas for improvement and build on best practices in an effort to continually improve responses to future events.

**Government Operations Centre (GOC)**
The Government Operations Centre (GOC) provides an all-hazards integrated federal emergency response to events (potential or actual, natural or human-induced, accidental or intentional) of national interest. It provides 24/7 monitoring and reporting, national-level situational awareness, warning products and integrated risk assessments, as well as national-level planning and whole-of-government response management. During the reporting year, Public Safety Canada led the strategic coordination of the federal response to the floods across Canada; the G7 Leaders' Summit in Charlevoix; the wildfires in British Columbia and the Prairies; and the tornadoes in the National Capital Region. During each of these emergencies, Public Safety brought all partners together to harmonize collective action and ensure efficient analysis and action. The Department also led the development of the Government of Canada contingency plans
for annual cyclical events such as Spring Flooding, Wildland Urban Interface Fires, and Atlantic Hurricane Season. Public Safety Canada continued to partner with Public Services and Procurement Canada, and Shared Services Canada to modernize the GOC by advancing efforts on the construction of the Operations Centre Project for the new GOC facility. The planning phase of the project was completed and the design phase has been initiated.

National Search and Rescue Secretariat

To improve collaboration between partners of Canada’s Search and Rescue community, Public Safety’s National Search and Rescue Secretariat continued with the development of a national strategic policy framework as well as strengthening of the governance for Canada’s search and rescue community. The Department led Canada’s engagement with the International Cospas-Sarsat Programme, a satellite-based search and rescue system that supports the detection of emergency beacon signals in order to locate aircraft, ships and backcountry hikers in distress. The Department also continued to work collaboratively with the Urban Search and Rescue Advisory Committee to guide the long-term policy vision for the Heavy Urban Search and Rescue program (the most technically specialized form of urban search and rescue), including the development of a national concept of operations. The Department partnered with the Search and Rescue Volunteer Association of Canada to deliver the AdventureSmart program, which helps Canadians and visitors to Canada better understand the risks and hazards associated with outdoor recreational activities. The Department also continued improving its information systems and data management strategy, the latter of which includes the development of a nationwide baseline study of search and rescue data inclusive of Gender-Based Analysis Plus (GBA+).
National Public Alerting System

During the reporting year, Public Safety Canada worked with federal, provincial and territorial and private sector partners to expand the National Public Alerting System (NPAS) and improve its governance and technical infrastructure. NPAS provides emergency management organizations throughout Canada with a standard alerting capability to warn the public of imminent or unfolding hazards to life through such means as radio and cable television. Since April 2018, alerts are also received through compatible wireless devices (e.g. smartphones). Since its implementation, more than 100 wireless emergency alerts have been successfully issued through the Alerting System, including Amber, flood, and tornado alerts, some of which have directly contributed to saving lives.

Public Safety Broadband Network

Public Safety established the Temporary National Coordination Office (TNCO) in July 2018 to advance options for a national and interoperable Public Safety Broadband Network (PSBN) for Canada. The TNCO is staffed by federal, provincial, and territorial officials, and other stakeholder groups. Progress during the reporting year included the development of user-centered principles for a PSBN, ongoing assessment of delivery options, and broad stakeholder engagement with potential end-users, industry, academia, and international partners. To encourage feedback on interim findings, options, and requirements for a Canadian PSBN, a report was developed to communicate the progress towards a national PSBN for Canada. This work in 2018-19 toward a Progress Report on a National PSBN, expected to published in summer 2019, will be an important milestone in the forthcoming fiscal year to ensure that a PSBN addresses the diverse needs and requirements of the public safety community.

PUBLIC SAFETY BROADBAND NETWORK (PSBN): KEY FACTS

- A PSBN is a secure high-speed wireless data communications network
- It would be used by emergency responders and public safety personnel to communicate with each other in emergency situations and during day-to-day operations
- Technologies making use of a PSBN offer the potential to improve the safety and security of Canadians through improved communications infrastructure for first responders and governments
Post-Traumatic Stress Injuries and Public Safety Personnel

During the reporting period, Public Safety Canada accessed the $30 million in Post-Traumatic Stress Injuries (PTSI) funding announced in Budget 2018 and signed a contribution agreement with the Canadian Institute for Public Safety Research and Treatment (CIPSRT) that will support a national research consortium between CIPSRT and the Canadian Institutes of Health Research (CIHR). The Department also worked on the launch of an Action Plan on Post-Traumatic Stress Injuries\(^{xxxix}\) in April 2019, which will identify action items to support all types of public safety personnel, all across the country. The Department also collaborated during fiscal year 2018-19 with the Public Health Agency of Canada to ensure that public safety personnel would be a key focus of the National Conference on Post-Traumatic Stress Disorder (PTSD)\(^{xc}\) in April 2019.
## Results achieved

<table>
<thead>
<tr>
<th>Departmental results</th>
<th>Performance indicators</th>
<th>Target</th>
<th>Date to achieve target</th>
<th>2018–19 Actual results</th>
<th>2017–18 Actual results</th>
<th>2016–17 Actual results</th>
</tr>
</thead>
<tbody>
<tr>
<td>Canada can effectively mitigate, prepare for, respond to and recover from all-hazards events</td>
<td>Percentage of priorities for the National Exercise Program (emergency scenario simulations) that are addressed over a two-year period</td>
<td>&gt; 80%</td>
<td>March 31, 2019</td>
<td>100%</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td></td>
<td>Percentage of disaster events leading to requests for federal disaster assistance</td>
<td>&gt; 25%</td>
<td>March 31, 2019</td>
<td>29%</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td></td>
<td>Disaster Resilience Index</td>
<td>TBD</td>
<td>March 31, 2019</td>
<td>N/A</td>
<td>N/A</td>
<td>N/A</td>
</tr>
<tr>
<td></td>
<td>Percentage of stakeholders indicating that the Government Operations Centre (GOC) provided effective leadership and coordination for events affecting the national interest</td>
<td>&gt; 80%</td>
<td>March 31, 2019</td>
<td>92%</td>
<td>N/A</td>
<td>86%</td>
</tr>
<tr>
<td></td>
<td>Percentage of stakeholders who found that the information, guidance, and decision support provided by the Government Operations Centre (GOC) increased the effectiveness of their response and recovery efforts</td>
<td>&gt; 80%</td>
<td>March 31, 2019</td>
<td>91%</td>
<td>N/A</td>
<td>87%</td>
</tr>
</tbody>
</table>

---

19Unless otherwise noted, all instances of N/A in this column are the result of Public Safety Canada not reporting on this indicator prior to the 2018-19 fiscal year.

20Unless otherwise noted, all instances of N/A in this column are the result of Public Safety Canada not reporting on this indicator prior to the 2018-19 fiscal year.

21Public Safety Canada has not yet determined a target as the development work on the national disaster resilience index is in progress, part of which includes its integration into broader work on the National Risk Profile.

22Work is intended to continue in 2019-2020 and 2020-2021 to evaluate and validate a measurement framework on disaster resilience with the intention of finalizing the indicator set and establishing baselines by March 31, 2021, though with the recognition that this work will become integrated into the broader work on the National Risk Profile.
2018-19 Target Results v. Actual Results: Emergency Management

**RESULT**: Canada can effectively mitigate, prepare for, respond to and recover from all-hazards events

![Graph showing target and actual results for Emergency Management](image)

---

**ACTUAL RESULT**

**Performance Indicator**

- **100%**
  - Percentage of priorities for the National Exercise Program (emergency scenario simulations) that are addressed over a two-year period

- **29%**
  - Percentage of disaster events leading to requests for federal disaster assistance

- **N/A**
  - Disaster Resilience Index

- **92%**
  - Percentage of stakeholders indicating that the GOC provided effective leadership and coordination for events affecting the national interest

- **91%**
  - Percentage of stakeholders who found that the information, guidance, and decision support provided by the GOC increased the effectiveness of their response and recovery efforts

---

![Actual Results](image)
Budgetary financial resources (dollars)

<table>
<thead>
<tr>
<th>2018–19 Main Estimates</th>
<th>2018–19 Planned spending</th>
<th>2018–19 Total authorities available for use</th>
<th>2018–19 Actual spending (authorities used)</th>
<th>2018–19 Difference (Actual spending minus Planned spending)</th>
</tr>
</thead>
<tbody>
<tr>
<td>711,468,727</td>
<td>711,468,727</td>
<td>695,819,907</td>
<td>338,295,648</td>
<td>(373,173,079)</td>
</tr>
</tbody>
</table>

The difference of $373.2 million between the planned spending of $711.5 million and the actual spending of $338.3 million is mainly explained by lapses of $345.8 million under the Disaster Financial Assistance Arrangements (DFAA) program. This program provides financial assistance to provincial and territorial governments in the event of unforeseen large-scale natural disasters and spending is therefore subject to significant variances. The difference is also explained by a transfer of $11.3 million to the National Disaster Mitigation Program (NDMP) to the First Nations Policing Program under the Community Safety core responsibility and a lapse of $10.6 million for the NDMP. The remaining difference of $5.5 million is accounted for by various items of lesser value.

Human resources (full-time equivalents)

<table>
<thead>
<tr>
<th>2018–19 Planned full-time equivalents</th>
<th>2018–19 Actual full-time equivalents</th>
<th>2018–19 Difference (Actual full-time equivalents minus Planned full-time equivalents)</th>
</tr>
</thead>
<tbody>
<tr>
<td>260</td>
<td>252</td>
<td>(8)</td>
</tr>
</tbody>
</table>

The variance of 8 FTEs is primarily due to staff turnover.

Financial, human resources and performance information for the Public Safety Canada’s Program Inventory is available in GC InfoBase.
Internal Services

Description

Internal Services are those groups of related activities and resources that the federal government considers to be services in support of programs and/or required to meet corporate obligations of an organization. Internal Services refers to the activities and resources of the 10 distinct service categories that support Program delivery in the organization, regardless of the Internal Services delivery model in a department. The 10 service categories are:

- Acquisition Management Services
- Communications Services
- Financial Management Services
- Human Resources Management Services
- Information Management Services
- Information Technology Services
- Legal Services
- Materiel Management Services
- Management and Oversight Services
- Real Property Management Services

Results

Departmental Security Plan

During the reporting year, Public Safety Canada continued to manage security risks and enhance security controls across the organization through the implementation of the Departmental Security Plan. Key deliverables included annual reporting to the Departmental Management Committee on all activities and achievements and quarterly reporting on all service standards and performance indicators.

DEPARTMENTAL SECURITY PLAN

- The Departmental Security Plan specifies procedures for managing security risks and outlines strategies, goals, objectives, priorities and timelines for improving departmental security
- Ensures that decisions for managing security risks are substantiated through analyses and supported by processes which are rigorous, repeatable, and documented
Accommodations Strategy in National Capital Region
To ensure effective management of resources and enhance organizational and individual productivity, Public Safety Canada continued to collaborate with Public Services and Procurement Canada to develop long-term accommodations strategies for offices located in the National Capital Region.

Information Management and Information Technology Services
Public Safety Canada continued to have regular meetings with Shared Services Canada and Public Services and Procurement Canada to advance the adoption of Government Enterprise information systems. The Department also continued participating in the Chief Information Officer Council and associated committees and working groups to advance broader digital modernization efforts, including those related to the Digital Policy. Improvements in corporate asset management and the use of cloud technology also continued.

Values and Ethics Strategic Framework and Action Plan
Public Safety Canada continued to strengthen its departmental culture by implementing its Values and Ethics Strategic Framework and Action Plan. During the reporting year, 676 employees took the Respect in the Workplace Pledge, 351 took the Respect in the Workplace Training, and a number of tools on Respect in the Workplace were provided to managers. The Positive Space Initiative was also launched to ensure a safe and inclusive work environment, for which 53 champions were trained, including all Assistant Deputy Ministers. As part of this initiative, two inclusive (gender-neutral) washrooms were built at two main offices in the National Capital Region. The Department continued to conduct sessions to support the reduction of harassment and discrimination by developing a new Violence and Harassment Policy, as well as processes, tools and training to support employees and managers in creating and maintaining a workplace free from harassment. To reinforce workplace health
and trust and provide employees with a safe mechanism to bring forward concerns, the Department established an Ombuds Working Group to examine the feasibility of establishing an Ombuds office and consulted federal departments with Ombuds offices to determine best practices and chart a path forward to creating an Ombuds office at Public Safety Canada. The Disclosure of Wrongdoing policies and procedures were updated and promoted. A psychological hazard assessment was also completed and its results are being integrated into the Values, Inclusion, Ethics and Wellness Action Plan. In addition, the Values and Ethics Strategic Framework was strengthened through the integration of Performance Measurement, to ensure ongoing and accurate measurement of employee health, and a psychological hazard assessment, to provide additional mitigation strategies to address work-related stress. The Department also promoted departmental networks associated with health and wellness (including Culture Connect); increased events aimed at improving health and wellness; and implemented the use of tools that increase health and wellness.

**Decreasing Workload Pressures and Work-related Stress**

To decrease workload pressures and stress and improve staffing, Public Safety Canada established Task Forces on Efficiencies and Staffing Solutions. The Task Force on Efficiencies was established to address workload pressures using efficiencies department-wide and across regions with a goal to maximize the adage of “work smarter, not harder.” The Staffing Solutions Task Force serves as a source of ideas and a sounding board for information, ideas and feedback on recruitment, staffing and retention issues and activities. Each Task Force has working groups addressing key issues, including through the improvement of a number of departmental business processes (e.g. approval of documents; forms and templates; process to respond to Question Period requests; financial accountability and efficiency) and other actions to decrease workload and work-related stress (e.g. increasing
the use of business intelligence solutions, increasing flexible working arrangements, and increasing team-building events). The Department’s psychological hazards assessment also contributed to an improved understanding of workload issues and provided additional mitigation strategies to address work-related stress.

Audits and Evaluations
During the reporting year, Public Safety Canada completed or substantially completed the engagements identified in the approved risk-based audit and evaluation plan, as per the established timelines. The Department also initiated a planned audit of Governance to address the effectiveness of the Department’s governance structure and an audit on the application of Gender-Based Analysis Plus (GBA+) to assess if the Department has implemented and adequately performed GBA+ to inform decision-making.

Drug-Impaired Driving Education Campaign
The Department successfully led public education efforts on drug-impaired driving using a robust research-based marketing campaign and numerous partnerships with marketing experts and provinces, territories, and stakeholders. The campaign was delivered through social media and conventional media channels, and specifically targeted vulnerable communities, including rural, northern and Indigenous audiences. The two-year post-campaign survey found that 73% of the campaign’s target audience had seen, read or heard the ad.

Gender Based Analysis Plus
Public Safety Canada focused on capacity building to strengthen the application of Gender-Based Analysis Plus (GBA+) considerations in the development of its initiatives and how it manages its operations. Specifically, bi-annual reporting on the Department’s GBA+ Action Plan was completed and presented to the senior management Internal Policy Committee to discuss the implementation of individual GBA+ Branch Plans, assess
the integration of GBA+ considerations in Cabinet documents and discuss implementation challenges, gaps and best practices pertaining to GBA+. The Department also hosted two GBA+ practical learning workshops open to all Public Safety employees and developed a departmental GBA+ Guidance Template to support analysts in “asking the right questions” to identify and assess gender and diversity-based impacts. GBA+ was also considered in all departmental evaluations presented at the Performance Measurement and Evaluation Committee for 2018-19, as per guidance from the Treasury Board Secretariat. Diversity-related considerations were also applied in Public Safety’s communications, notably in the development of the “Don’t Drive High” awareness campaign.

Performance Measurement and Reporting
During the reporting year, the Department increased the effectiveness and strength of its performance measures and reporting exercises by enhancing performance measurement practices and streamlining its internal processes. The Department developed new performance metrics for its corporate services and increased the use of performance measurement in policy development and implementation. The corporate planning process was also enhanced via a new Integrated Risk Management Framework and Corporate Risk Profile.
Budgetary financial resources (dollars)

<table>
<thead>
<tr>
<th>2018–19 Main Estimates</th>
<th>2018–19 Planned spending</th>
<th>2018–19 Total authorities available for use</th>
<th>2018–19 Actual spending (authorities used)</th>
<th>2018–19 Difference (Actual spending minus Planned spending)</th>
</tr>
</thead>
<tbody>
<tr>
<td>53,074,989</td>
<td>53,074,989</td>
<td>68,102,610</td>
<td>67,279,767</td>
<td>14,204,778</td>
</tr>
</tbody>
</table>

The difference of $14.2 million between the planned spending of $53.1 million and the actual spending of $67.3 million is primarily explained by an increase in expenditures related to leasehold improvements and information technology.

Human resources (full-time equivalents)

<table>
<thead>
<tr>
<th>2018–19 Planned full-time equivalents</th>
<th>2018–19 Actual full-time equivalents</th>
<th>2018–19 Difference (Actual full-time equivalents minus Planned full-time equivalents)</th>
</tr>
</thead>
<tbody>
<tr>
<td>443</td>
<td>434</td>
<td>(9)</td>
</tr>
</tbody>
</table>

The variance of 9 FTEs is primarily due to staff turnover.
ANALYSIS OF TRENDS IN SPENDING AND HUMAN RESOURCES

Actual expenditures

Departmental Spending Trend

<table>
<thead>
<tr>
<th>Year</th>
<th>Statutory</th>
<th>Voted</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>2016-17</td>
<td>14,421</td>
<td>1,183,191</td>
<td>1,197,612</td>
</tr>
<tr>
<td>2017-18</td>
<td>14,630</td>
<td>944,442</td>
<td>959,072</td>
</tr>
<tr>
<td>2018-19</td>
<td>14,842</td>
<td>712,758</td>
<td>727,600</td>
</tr>
<tr>
<td>2019-20</td>
<td>15,206</td>
<td>727,792</td>
<td>742,998</td>
</tr>
<tr>
<td>2020-21</td>
<td>14,857</td>
<td>563,270</td>
<td>578,127</td>
</tr>
<tr>
<td>2021-22</td>
<td>14,857</td>
<td>582,889</td>
<td>597,746</td>
</tr>
</tbody>
</table>

$ thousands
### Budgetary performance summary for Core Responsibilities and Internal Services (dollars)

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>National Security</td>
<td>32,000,684</td>
<td>32,000,684</td>
<td>18,590,543</td>
<td>18,659,461</td>
<td>28,638,240</td>
<td>24,915,803</td>
<td>26,584,284</td>
<td>47,330,324</td>
</tr>
<tr>
<td>Community Safety</td>
<td>365,203,644</td>
<td>343,083,282</td>
<td>364,146,367</td>
<td>361,135,833</td>
<td>297,109,222</td>
<td>193,908,028</td>
<td>175,023,175</td>
<td></td>
</tr>
<tr>
<td>Subtotal</td>
<td>1,108,673,055</td>
<td>688,995,214</td>
<td>525,971,872</td>
<td>1,085,593,880</td>
<td>660,320,673</td>
<td>901,335,786</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Internal Services</td>
<td>53,074,989</td>
<td>54,002,387</td>
<td>52,155,629</td>
<td>68,102,610</td>
<td>67,279,767</td>
<td>57,735,831</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td>1,161,748,044</td>
<td>742,997,601</td>
<td>578,127,501</td>
<td>1,153,696,590</td>
<td>727,600,440</td>
<td>959,071,617</td>
<td></td>
<td>1,197,611,936</td>
</tr>
</tbody>
</table>

Analysis of trends in spending and human resources
Actual spending for 2018-19 is $231.5 million (24%) lower than expenditures in 2017-18. The decrease is mainly due to:

- Advance payments in 2017-18 in support of the 2017 wildfires in British Columbia ($175.0 million) and in support of the 2017 spring flood in Quebec ($125.0 million) for the Disaster Financial Assistance Arrangements contribution program; and

- A one-time payment in 2017-18 to the Canadian Red Cross in support of wildfire relief efforts in British Columbia ($38.6 million).

Offset by:

- Contribution payments to provinces and territories in support of Canada’s 2018 G7 Presidency in Charlevoix, Quebec in June 2018 ($53.6 million);
Increase in payments for the First Nations Policing Program ($20.9 million); 
Increase in payments to provinces for the National Disaster Mitigation Program ($13.8 million); 
Payments related to the Memorial Grant for First Responders ($7.5 million); and 
Payments related to Building Capacity to Address Drug Impaired Driving under the Combat Serious and Organized Crime program ($5.8 million).

In 2018-19, the Main Estimates and Planned Spending decreased by $8.1 million (1%) to a Total Authorities Available for Use of $1,153.7 million. The decrease is attributed to:

- A transfer to the Royal Canadian Mounted Police for the First Nations Community Policing Service ($50.3 million); and
- A transfer to the Communications Security Establishment related to establishing the Canadian Centre for Cyber Security ($3.8 million).

Offset by:

- Funding received to establish the Initiative to Take Action Against Gun and Gang Violence ($19.8 million);
- Funding received for Investments in Indigenous Infrastructure ($12.0 million);
- TB Central Vote funding ($8.6 million) for compensation, collective bargaining, paylist allocations and operating carry forward;
- Funding received for the implementation of measures announced in Budget 2018 ($4.0 million); and
- Funding related to government advertising programs for the Don’t Drive High campaign ($2.0 million).
Actual human resources

Human resources summary for Core Responsibilities and Internal Services (full time equivalents)

<table>
<thead>
<tr>
<th>Core Responsibilities and Internal Services</th>
<th>2016–17 Actual full time equivalents</th>
<th>2017–18 Actual full time equivalents</th>
<th>2018–19 Planned full time equivalents</th>
<th>2020–21 Planned spending</th>
<th>2018–19 Total authorities available for use</th>
<th>2018–19 Actual spending (authorities used)</th>
</tr>
</thead>
<tbody>
<tr>
<td>National Security</td>
<td>192</td>
<td>206</td>
<td>236</td>
<td>223</td>
<td>162</td>
<td>163</td>
</tr>
<tr>
<td>Community Safety</td>
<td>258</td>
<td>264</td>
<td>293</td>
<td>271</td>
<td>299</td>
<td>292</td>
</tr>
<tr>
<td>Emergency Management</td>
<td>262</td>
<td>245</td>
<td>260</td>
<td>252</td>
<td>237</td>
<td>221</td>
</tr>
<tr>
<td><strong>Subtotal</strong></td>
<td><strong>712</strong></td>
<td><strong>715</strong></td>
<td><strong>789</strong></td>
<td><strong>746</strong></td>
<td><strong>698</strong></td>
<td><strong>676</strong></td>
</tr>
<tr>
<td>Internal Services</td>
<td>411</td>
<td>404</td>
<td>443</td>
<td>434</td>
<td>438</td>
<td>434</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>1,123</strong></td>
<td><strong>1,119</strong></td>
<td><strong>1,232</strong></td>
<td><strong>1,180</strong></td>
<td><strong>1,136</strong></td>
<td><strong>1,110</strong></td>
</tr>
</tbody>
</table>

The increase of 61 full-time equivalent (FTEs) (5%) from 1,119 FTEs in 2017-18 to 1,180 FTEs in 2018-19 Actual is mainly due to the commencement of new initiatives in 2018-19 such as funding to take action against gun and gang violence, the Critical Infrastructure Security program, the enhanced Passenger Protect Program and funding for infrastructure projects in Indigenous communities.

The decrease of 52 FTEs from 2018-19 Planned FTEs to 2018-19 Actual FTEs is mainly due to delays in staffing and unanticipated departures. Planned staffing in 2019-20 will see a decrease of 44 FTEs (4%) from 1,180 Actuals FTEs in 2018-19 to 1,136 in 2019-20. This decrease is mainly related to the transfer of funding, but also the FTEs, to the Communications Security Establishment to establish the Canadian Centre for Cyber Security.
2018-19 Planned v. Actual: Human Resources

![Bar chart showing planned vs. actual FTEs for different categories of Public Safety Canada.]

Expenditures by vote

For information on Public Safety Canada’s organizational voted and statutory expenditures, consult the Public Accounts of Canada 2018–2019xcii.

Government of Canada spending and activities

Information on the alignment of Public Safety Canada’s spending with the Government of Canada’s spending and activities are available in the GC InfoBasexciii.
Financial statements and financial statements highlights

Public Safety Canada’s financial statements (unaudited) for the year ended March 31, 2019, are available on the departmental website xciv.

Condensed Statement of Operations (unaudited) for the year ended March 31, 2019 (dollars)

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Total expenses</td>
<td>1,102,546,099</td>
<td>1,294,697,618</td>
<td>1,071,022,208</td>
<td>192,151,519</td>
<td>223,675,410</td>
</tr>
<tr>
<td>Total revenues</td>
<td>(2,700,000)</td>
<td>(2,153,776)</td>
<td>(2,045,173)</td>
<td>546,224</td>
<td>(108,603)</td>
</tr>
<tr>
<td>Net cost of operations before government funding and transfers</td>
<td>1,099,846,099</td>
<td>1,292,543,842</td>
<td>1,068,977,035</td>
<td>192,697,743</td>
<td>223,766,507</td>
</tr>
</tbody>
</table>

Note: Public Safety Canada’s Future-Oriented Statement of Operations for the year ended March 31, 2019, are available on the departmental website xciv.

Total departmental expenses have increased by $224M from $1,071M in 2017–2018 to $1,295M in 2018-19. This increase can be attributed primarily to an increase in transfer payments to provinces, Indigenous communities and to non-profit organizations.
The chart below presents the Statement of Operations and Departmental Net Financial Position by showing expenses by category as a percentage of total departmental accrual accounting expenses. Transfer payments represent $1,107M of Public Safety Canada’s expenses. Meanwhile, salaries and employee benefits represent $128M; professional and special services $23M, accommodation $14M and other expenses $23M.

2018-19 Expenses by Category

Transfer payments

Salaries and employee benefits

Professional and special services

Accommodation

Other

Analysis of trends in spending and human resources
Condensed Statement of Financial Position (unaudited) as of March 31, 2019 (dollars)

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Total net liabilities</td>
<td>(3,113,935,553)</td>
<td>(2,471,946,267)</td>
<td>(641,989,286)</td>
</tr>
<tr>
<td>Total net financial assets</td>
<td>581,394,732</td>
<td>496,986,419</td>
<td>84,408,313</td>
</tr>
<tr>
<td>Departmental net debt</td>
<td>(2,532,540,821)</td>
<td>(1,974,959,848)</td>
<td>(557,580,973)</td>
</tr>
<tr>
<td>Total non financial assets</td>
<td>9,594,668</td>
<td>12,487,291</td>
<td>(2,892,623)</td>
</tr>
<tr>
<td>Departmental net financial position</td>
<td>(2,522,946,153)</td>
<td>(1,962,472,557)</td>
<td>(560,473,596)</td>
</tr>
</tbody>
</table>

Public Safety Canada’s total net liabilities of $3,114M is primarily comprised of Disaster Financial Assistance Arrangement (DFAA) ($2,458M) program liabilities, accounts payables and accrued liabilities ($644M), vacation pay and compensatory leave ($8M) and employee future benefits ($5M). The increase of $642M in total net liabilities is mainly attributed to an increase in the DFAA accrued liabilities.

Liabilities (in millions of dollars)

<table>
<thead>
<tr>
<th>Liabilities</th>
<th>2018-19</th>
<th>2017-18</th>
<th>Variance</th>
<th>% Variance</th>
</tr>
</thead>
<tbody>
<tr>
<td>New OIC’s (e.g. BC Spring Floods 2017 &amp; 2018, Manitoba Spring Floods 2017)</td>
<td>($205M)</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Approved business cases (e.g. Alberta Floods 2013)</td>
<td></td>
<td>($479M)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Mitigation costs</td>
<td></td>
<td></td>
<td>($217M)</td>
<td></td>
</tr>
<tr>
<td>Payments</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Changes in estimates</td>
<td></td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Subtotal (Increase in the Disaster Financial Assistance Arrangement (DFAA) accrued liabilities)</td>
<td></td>
<td></td>
<td>($492M)</td>
<td></td>
</tr>
<tr>
<td>G&amp;C Payables At Year End (PAYE)</td>
<td></td>
<td></td>
<td>($144M)</td>
<td></td>
</tr>
<tr>
<td>Other</td>
<td></td>
<td></td>
<td>($6M)</td>
<td></td>
</tr>
<tr>
<td>Total increased liabilities</td>
<td></td>
<td></td>
<td>($642M)</td>
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The Department’s total liabilities increased by ($642M) in 2018-19 compared to 2017-18.
Total net liabilities were approximately $3,114M at the end of 2018-19, an increase of 26 percent when compared to the previous year. The chart below shows total net liabilities by type of liability. The total net financial assets of $581M include $576M due from the consolidated revenue fund and accounts receivables and advances of $5M. The increase in the total net financial assets is mainly due to the increase in the due from the consolidated revenue fund.

### 2018-19 Total Net Liabilities

<table>
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<tr>
<th>DFAA</th>
<th>78.9%</th>
<th>$2,458M</th>
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<tbody>
<tr>
<td>Accounts payable and accrued liabilities</td>
<td>20.7%</td>
<td>$644M</td>
</tr>
<tr>
<td>Vacation pay, compensatory leave and employee future benefits</td>
<td>0.4%</td>
<td>$13M</td>
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SUPPLEMENTARY INFORMATION

Corporate information

Organizational profile

Appropriate minister: The Honourable Ralph Goodale, P.C., M.P

Institutional head: Ms. Gina Wilson

Ministerial portfolio: Public Safety and Emergency Preparedness

Enabling instrument(s):

- Department of Public Safety and Emergency Preparedness Act\(^{xcvi}\) (2005)
- Emergency Management Act\(^{xcvii}\) (2007)

Year of incorporation / commencement: 2003

Raison d’être, mandate and role: who we are and what we do

“Raison d’être, mandate and role: who we are and what we do” is available on Public Safety’s website\(^{xcviii}\).

Operating context and key risks

Information on operating context and key risks is available on Public Safety’s website\(^{xcix}\).
2018–19 Reporting Framework by Core Responsibility

Results Framework

National Security

RESULT: National Security threats are understood and reduced
1. Canada’s ranking on the Global Terrorism Index
2. Canada’s ranking in the Cybersecurity Index
3. Percentage of the population who think that the right mechanisms are in place to prevent and respond to terrorism acts in Canada
4. Percentage of partners indicating that Public Safety Canada provided effective policy leadership and operational coordination on national security issues
5. Critical Infrastructure Resilience Score

Community Safety

RESULT: Community safety practices are strengthened
1. Percentage of stakeholders who reported consulting Public Safety research or policy documents to inform their decision-making
2. Percentage of stakeholders reporting good or very good results of projects funded through Public Safety’s Community Resilience Fund, in line with project objectives

RESULT: Canadian communities are safe
3. Crime Severity Index
4. Percentage of Canadians who think that crime in their neighbourhood has decreased

RESULT: Crime is prevented and addressed in populations/communities most at-risk
5. Percentage of programs where participants experienced positive changes in risk and protective factors related to offending
6. Percentage of targeted at-risk populations that participate in public safety projects
7. Difference between police reported crime in First Nation communities and police reported crime in the rest of Canada

Emergency Management

RESULT: Canada can effectively mitigate, prepare for, respond to and recover from all-hazards events
1. Percentage of priorities for the National Exercise Program (emergency scenario simulations) that are addressed over a two-year period
2. Percentage of disaster events leading to requests for federal disaster assistance
3. Disaster Resilience Index
4. Percentage of stakeholders indicating that the GOC provided effective leadership and coordination for events affecting the national interest
5. Percentage of stakeholders who found that the information, guidance, and decision support provided by the GOC increased the effectiveness of their response and recovery efforts

Program Inventory

National Security

National Security Leadership
Critical Infrastructure
Cyber Security

Community Safety

Crime Prevention
Law Enforcement and Policing
Serious and Organized Crime
Border Policy
Indigenous Policing
Corrections

Emergency Management

Emergency Prevention/Mitigation
Emergency Preparedness
Emergency Response/Recovery
Supporting information on the Program Inventory

Financial, human resources and performance information for Public Safety Canada’s Program Inventory is available in the GC InfoBase.

Supplementary information tables

The following supplementary information tables are available on Public Safety Canada’s website:

- Departmental Sustainable Development Strategy
- Details on transfer payment programs of $5 million or more
- Gender-based analysis plus
- Horizontal initiatives
- Response to parliamentary committees and external audits
- Status report on projects operating with specific Treasury Board approval

Federal tax expenditures

The tax system can be used to achieve public policy objectives through the application of special measures such as low tax rates, exemptions, deductions, deferrals and credits. The Department of Finance Canada publishes cost estimates and projections for these measures each year in the Report on Federal Tax Expenditures. This report also provides detailed background information on tax expenditures, including descriptions, objectives, historical information and references to related federal spending programs. The tax measures presented in this report are the responsibility of the Minister of Finance.

Organizational contact information

General enquiries: 613-944-4875 or 1-800-830-3118

E-mail: enquiries.enquetes@ps.gc.ca

Media enquiries: 613-991-0657 or media@ps.gc.ca
Cross-Cultural Roundtable on Security (CCRS):
roundtable@ps.gc.ca

National Crime Prevention Centre (NCPC): 1-800-830-3118
or prevention@ps.gc.ca

National Office for Victims: 1-866-525-0554

Passenger Protect Inquiries Office:
PS.PPinquiries-demandesPP.SP@canada.ca

Teletypewriter (TTY): 1-866-865-5667

Fax: 613-954-5186

Post: 269 Laurier Avenue West
Ottawa, Ontario, Canada
K1A 0P8
APPENDIX: DEFINITIONS

appropriation (crédit)
Any authority of Parliament to pay money out of the Consolidated Revenue Fund.

budgetary expenditures (dépenses budgétaires)
Operating and capital expenditures; transfer payments to other levels of government, organizations or individuals; and payments to Crown corporations.

Core Responsibility (responsabilité essentielle)
An enduring function or role performed by a department. The intentions of the department with respect to a Core Responsibility are reflected in one or more related Departmental Results that the department seeks to contribute to or influence.

Departmental Plan (plan ministériel)
A report on the plans and expected performance of an appropriated department over a three year period. Departmental Plans are tabled in Parliament each spring.

Departmental Result (résultat ministériel)
A Departmental Result represents the change or changes that the department seeks to influence. A Departmental Result is often outside departments’ immediate control, but it should be influenced by program-level outcomes.

Departmental Result Indicator (indicateur de résultat ministériel)
A factor or variable that provides a valid and reliable means to measure or describe progress on a Departmental Result.
Departmental Results Framework (cadre ministériel des résultats)
Consists of the department’s Core Responsibilities, Departmental Results and Departmental Result Indicators.

Departmental Results Report (rapport sur les résultats ministériels)
A report on an appropriated department’s actual accomplishments against the plans, priorities and expected results set out in the corresponding Departmental Plan.

experimentation (expérimentation)
Activities that seek to explore, test and compare the effects and impacts of policies, interventions and approaches, to inform evidence-based decision-making, by learning what works and what does not.

full time equivalent (équivalent temps plein)
A measure of the extent to which an employee represents a full person year charge against a departmental budget. Full time equivalents are calculated as a ratio of assigned hours of work to scheduled hours of work. Scheduled hours of work are set out in collective agreements.

gender-based analysis plus (GBA+) (analyse comparative entre les sexes plus [ACS+])
An analytical process used to help identify the potential impacts of policies, Programs and services on diverse groups of women, men and gender differences. We all have multiple identity factors that intersect to make us who we are; GBA+ considers many other identity factors, such as race, ethnicity, religion, age, and mental or physical disability.

government-wide priorities (priorités pangouvernementales)
For the purpose of the 2018–19 Departmental Results Report, those high-level themes outlining the government’s agenda in the 2015 Speech from the Throne, namely: Growth for the Middle Class; Open and Transparent Government; A Clean Environment and a Strong Economy; Diversity is Canada’s Strength; and Security and Opportunity.

**horizontal initiative (initiative horizontale)**
An initiative where two or more departments are given funding to pursue a shared outcome, often linked to a government priority.

**non budgetary expenditures (dépenses non budgétaires)**
Net outlays and receipts related to loans, investments and advances, which change the composition of the financial assets of the Government of Canada.

**performance (rendement)**
What an organization did with its resources to achieve its results, how well those results compare to what the organization intended to achieve, and how well lessons learned have been identified.

**performance indicator (indicateur de rendement)**
A qualitative or quantitative means of measuring an output or outcome, with the intention of gauging the performance of an organization, program, policy or initiative respecting expected results.

**performance reporting (production de rapports sur le rendement)**
The process of communicating evidence based performance information. Performance reporting supports decision making, accountability and transparency.

**plan (plan)**
The articulation of strategic choices, which provides information on how an organization intends to achieve its priorities and
associated results. Generally a plan will explain the logic behind the strategies chosen and tend to focus on actions that lead up to the expected result.

**planned spending (dépenses prévues)**
For Departmental Plans and Departmental Results Reports, planned spending refers to those amounts presented in Main Estimates.

A department is expected to be aware of the authorities that it has sought and received. The determination of planned spending is a departmental responsibility, and departments must be able to defend the expenditure and accrual numbers presented in their Departmental Plans and Departmental Results Reports.

**priority (priorité)**
A plan or project that an organization has chosen to focus and report on during the planning period. Priorities represent the things that are most important or what must be done first to support the achievement of the desired Strategic Outcome(s) or Departmental Results.

**program (programme)**
Individual or groups of services, activities or combinations thereof that are managed together within the department and focus on a specific set of outputs, outcomes or service levels.

**result (résultat)**
An external consequence attributed, in part, to an organization, policy, program or initiative. Results are not within the control of a single organization, policy, program or initiative; instead they are within the area of the organization’s influence.

**statutory expenditures (dépenses législatives)**
Expenditures that Parliament has approved through legislation other than appropriation acts. The legislation sets out the purpose
of the expenditures and the terms and conditions under which they may be made.

**Strategic Outcome (résultat stratégique)**
A long term and enduring benefit to Canadians that is linked to the organization’s mandate, vision and core functions.

**target (cible)**
A measurable performance or success level that an organization, program or initiative plans to achieve within a specified time period. Targets can be either quantitative or qualitative.

**voted expenditures (dépenses votées)**
Expenditures that Parliament approves annually through an Appropriation Act. The Vote wording becomes the governing conditions under which these expenditures may be made.
ENDNOTES


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<tr>
<td>xxix</td>
<td>Cyber Security and Cybercrime Survey, <a href="https://www150.statcan.gc.ca/n1/daily-quotidien/181015/dq181015a-eng.htm">https://www150.statcan.gc.ca/n1/daily-quotidien/181015/dq181015a-eng.htm</a></td>
</tr>
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xliii Crime Severity Index, https://www150.statcan.gc.ca/n1/pub/11-627-m/11-627-m2019051-eng.htm


Centre for Addiction and Mental Health, https://www.camh.ca/


G7 Leaders’ Summit, https://www.international.gc.ca/world-monde/international_relations-relations-internationales/g7/index-eng#a3


Endnotes


lxxv Search and Rescue Volunteer Association of Canada, https://sarvac.ca/

lxxvi AdventureSmart program, https://www.adventuresmart.ca/about/about.htm


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